

MoBikeFed.org 1709 Missouri Blvd, Ste. C #200 Jefferson City, MO 65109 816-695-6736 PEDESTRIAN FEDERATION director@mobikefed.org

Existing Complete Streets Policies in Missouri

The following cities and agencies have "Complete Streets" policies-policies that call for the routine accommodation of those who walk, bicycle, and use transit, and children, elderly users, and the disabled. The year given is the year the policy was adopted:

- Missouri General Assembly Resolution, 2011*
- St. Louis City (2010)*
- Kansas City (2011)*
- De Soto (2008)*
- Herculaneum (2010)*
- Pevely (2010)*
- Ferguson (2008)*
- Columbia (2004)
- Lee's Summit (2010)*
- Elsberry (2010)*
- Mid-America Regional Council, Kansas City (2010)*
- East-West Gateway Council of Governments, St. Louis (2007)*
- Ozark Transportation Organization, Springfield (2011)
- U.S. Department of Transportation (2010)*
- St Louis County (2014)
- St Joseph City*
- St Joseph Area Metropolitan Planning Organization (2002)*
- Crystal City (2010)*
- Festus (2010)*
- Clayton (2012)*
- Independence (2011)*
- Blue Springs (2011)*
- Grandview (2011)
- Belton (2012)

This is a full list of all known Complete Streets policies in Missouri, as of January 2014. For those cities and agencies marked with an asterisk, this packet includes a copy of the Complete Streets policy.

Policies are included below in the same order as in the list above.

House Concurrent Resolution No. 23

96TH GENERAL ASSEMBLY

INTRODUCED BY REPRESENTATIVES FAITH (Sponsor), KIRKTON, OXFORD, MEADOWS, McDONALD AND FALLERT (Co-sponsors).

WHEREAS, bicycling and walking are essential to millions of Missourians as basic transportation and enjoyed by millions of Missourians as healthful recreation and as part of a healthy lifestyle; and

WHEREAS, encouraging and promoting a complete network of safe bicycle and pedestrian ways and routes is essential for those Missourians who rely on bicycling and walking for transportation, recreation, and health; and

WHEREAS, a safe and complete bicycle and pedestrian system is important for Missouri's economy and economic development; and

WHEREAS, world-class bicycling and walking facilities help promote Missouri as a leading tourist and recreation destination; and

WHEREAS, walking and bicycling improve the public health and reduce treatment costs for conditions associated with reduced physical activity, including obesity, heart disease, lung disease, and diabetes; and

WHEREAS, the United Health Foundation estimates direct medical costs associated with physical inactivity in Missouri at \$1.9 billion in 2008, and projects an annual cost for Missouri of over \$8 billion per year by 2018 if current trends continue; and

WHEREAS, the annual per capita cost of obesity is \$450 per Missourian, among the highest per capita costs of any state in the United States; and

WHEREAS, promoting walking and bicycling for transportation improves Missouri's environment, reduces congestion, reduces the need for expensive expansion of our road and highway systems, and reduces our dependence on foreign energy supplies; and

WHEREAS, creating healthy, walkable, bicycleable, and livable communities helps keep Missouri competitive in the global competition for high quality businesses and motivated, creative workers who consider transportation and recreation options an essential part of a healthy community; and

WHEREAS, Missourians who reach retirement age choose more often to walk and bicycle for fitness, recreation, enjoyment, and transportation; and

WHEREAS, citizens with disabilities often rely on walking, bicycling, and transit to meet basic transportation needs and to make connections with the transit system, face great obstacles within our current transportation system, and benefit greatly from complete and well designed accommodations for bicycling and walking; and

WHEREAS, all transit users depend on walking and bicycling to complete at least part of each transit trip; and

WHEREAS, the number of Missouri students who walk and bicycle to school has dropped dramatically over the past forty years, with 50% of students walking or bicycling in 1975 but only 15% in 2005. In the same period, the percentage of children clinically defined as overweight has increased from 8% to 25%; and

WHEREAS, the principles of Complete Streets are designed to create a transportation network that meets the needs of all users of the state's transportation system: pedestrians of all ages and abilities, bicyclists, disabled persons, public transportation vehicles and patrons, and those who travel in trucks, buses, and automobiles; and

WHEREAS, the term "Complete Streets" means creating roads, streets, and communities where all road users can feel safe, secure, and welcome on our roads and streets and throughout our communities; and

WHEREAS, the terms "livable streets" and "comprehensive street design" are also used to identify these same concepts; and

Missouri Statewide

WHEREAS, coordination and cooperation among many different agencies and municipalities is required to fully implement Complete Streets and create a complete, connected, and safe transportation network for walking and bicycling; and

WHEREAS, the cities of Elsberry, Pevely, Herculaneum, Crystal City, Festus, De Soto, Ferguson, Columbia, Lee's Summit, Kansas City, and St. Louis City have adopted Complete Streets or Livable Streets policies; and

WHEREAS, metropolitan planning organizations in the St Joseph area, the Kansas city area, and the St Louis area have adopted Complete Streets policies as part of the long-range planning process:

NOW, THEREFORE, BE IT RESOLVED that the members of the House of Representatives of the Ninety-sixth General Assembly, First Regular Session, the Senate concurring therein, hereby declare our support for Complete Streets policies and urge their adoption at the local, metropolitan, regional, state, and national levels; and

BE IT FURTHER RESOLVED that the General Assembly encourages and urges the United States Department of Transportation, the Missouri Department of Transportation, the governing bodies of Metropolitan Planning Organizations, and Regional Planning Commissions, municipalities, and other organizations and agencies that build, control, maintain, or fund roads, highways, and bridges in Missouri to adopt Complete Streets policies and to plan, design, build, and maintain their road and street system to provide complete, safe access to all road users; and

BE IT FURTHER RESOLVED that the Chief Clerk of the Missouri House of Representatives be instructed to prepare properly inscribed copies of this resolution for Ray LaHood, Secretary of the United States Department of Transportation; members of the Missouri Highway and Transportation Commission; the director of each Metropolitan Planning Agency and Regional Planning Commission in the State of Missouri; and the Missouri Municipal League.

ST LOUIS CITY COMPLETE STREETS ORDINANCE

FLOOR SUBSTITUTE BOARD BILL NO. [10] 7

INTRODUCED BY ALDERMAN <u>SHANE COHN</u>, <u>LEWIS REED</u>, <u>FREEMAN BOSLEY</u>, <u>SR.</u>, <u>DIONNE FLOWERS</u>, <u>SAMUEL L. MOORE</u>, <u>KACIE STARR TRIPLETT</u>, <u>STEPHEN J</u>. <u>CONWAY</u>, <u>JENNIFER FLORIDA</u>, <u>ANTONIO D. FRENCH</u>, <u>GREGORY CARTER</u>, <u>LYDA</u> <u>KREWSON</u>, <u>PHYLLIS YOUNG</u>, <u>FRANK WILLIAMSON</u>, <u>CRAIG N. SCHMID</u>, <u>MARLENE</u> <u>DAVIS</u>, <u>JEFFREY BOYD</u>, <u>KENNETH ORTMANN</u>, <u>DONNA BARINGER</u>, <u>JOE VACCARO</u>, <u>APRIL</u> <u>FORD GRIFFIN</u>

An ordinance relating to a "complete streets" policy for the City of St. Louis, stating guiding principles and practices so that transportation improvements are planned, designed and constructed to encourage walking, bicycling and transit use while promoting safe operations for all users.

Whereas, the City desires to encourage walking, bicycling and transit use as safe, convenient and widely available modes of transportation for all people; and

Whereas, the City desires to adopt a "Complete Streets" policy which is to be used as guiding principle, where practicable and economically feasible, in the design, operation and maintenance of City streets to promote safe and convenient access and travel for all users including pedestrians, bicyclists, motorists, transit riders, and people of all abilities; and

Whereas, the City will strive to consult with Business Districts and Neighborhood Associations in consideration of functional facilities and accommodations in furtherance of the City's "Complete Streets" policy; and

Whereas, transportation improvements, facilities and amenities that may contribute to "Complete Streets" will be developed to fit in with the context of the surrounding community and may include: Street and sidewalk lighting; pedestrian and bicycle safety improvements; access improvements, including compliance with the Americans with Disabilities Act; public transit facilities accommodation including, but not limited to, pedestrian access improvement to transit stops and stations; street trees and landscaping; drainage; and street amenities; and

Whereas, the City will consider such transportation improvements, facilities and amenities where such are practicable and economically feasible during the construction, reconstruction or other changes of transportation facilities on streets and redevelopment projects.

BE IT ORDAINED BY THE CITY OF ST. LOUIS AS FOLLOWS:

SECTION ONE. The "Complete Streets" policy sets forth the guiding principles and practices to be considered in public transportation projects, where practicable, economically feasible, and otherwise in accordance with applicable law, so as to encourage walking, bicycling and transit use while promoting safe operations for all users.

SECTION TWO. While the "Complete Streets" policy does not require certain designs or construction standards and does not require specific improvements, this policy does require the City to consider complete street elements in the design, construction and maintenance of public transportation projects, improvements and facilities in addition to other considerations including, but not limited to, cost of

improvements, budget for the project, space and area requirements and limitations and legal requirements and limitations.

SECTION THREE. Guiding principles and practices of the "Complete Streets" policy are as follows:

1. "Complete Street" Defined. A "Complete Street" is designed to be a transportation corridor for all users including pedestrians, bicyclists, transit users, and motorists. "Complete Streets" are designed and operated to enable safe continuous travel networks for all users. Pedestrians, bicyclists, motorists and bus riders of all ages and abilities are able to safely move from destination to destination along and across a network of "Complete Streets". Transportation improvements, facilities and amenities that may contribute to "Complete Streets" and that are considered as elements of a "Complete Street" include street and sidewalk lighting; pedestrian and bicycle safety improvements; access improvements, including compliance with the Americans with Disabilities Act; public transit facilities accommodation including, but not limited to, pedestrian access improvement to transit stops and stations; street trees and landscaping; drainage; and street amenities.

2. The City will strive, where practicable and economically feasible, to incorporate one or more "Complete Street" elements into public transportation projects in order to provide appropriate accommodation for bicyclists, pedestrians, transit users and persons of all abilities, while promoting safe operation for all users, in comprehensive and connected networks in a manner consistent with, and supportive of, the surrounding community.

3. The City will strive to incorporate "Complete Streets" principles into all public strategic plans, upon subsequent updates. The principles, where practicable, shall be incorporated into other public works plans, manuals, rules, regulations and programs as appropriate and directed by the President of the Board of Public Service.

4. It shall be a goal of the City to foster partnerships with the State of Missouri, St. Louis County, neighboring communities, City of St. Louis Business Districts and Neighborhood Associations in consideration of functional facilities and accommodations in furtherance of the City's "Complete Streets" policy and the continuation of such facilities and accommodations beyond the City's borders.

5. The City recognizes that "Complete Streets" may be achieved through single elements incorporated into a particular project or incrementally through a series of smaller improvements or maintenance activities over time. The City will attempt to draw upon all possible funding sources to plan and implement this policy and shall investigate grants that may be available to make "Complete Streets" elements more economically feasible.

SECTION FOUR. During the planning phase of any public improvement project, a designee of the President of the Board of Public Service shall conduct a study and analysis relating to the addition and incorporation of one or more "Complete Streets" elements into the public transportation project. The study and analysis shall include cost estimates, whether the elements could be incorporated in a safe manner, the degree that such improvements or facilities may be utilized, the benefit of such improvements or facilities to other public transportation improvements, whether additional property is required, physical or area requirements or limitations and verify the availability of maintenance funds to support proposed improvements and any other factors deemed relevant.

Such study and analysis shall be submitted to the President of the Board of Public Service for consideration in the design and planning of the public transportation project. The President of the Board

of Public Service shall consider the incorporation of one or more "Complete Streets" elements in each public transportation project to the extent that such is economically and physically feasible.

SECTION FIVE. Emergency Clause. This being an ordinance for the preservation of public peace, health and safety, it is hereby declared to be an emergency measure within the meaning of Sections 19 and 20 of Article IV of the Charter of the City of St. Louis and therefore this ordinance shall become effective immediately upon its passage and approval by the Mayor.

RESOLUTION NO. 110069

Expressing the Council's support for the concept of "Livable Streets" as a means to promote great neighborhoods, healthy and active people, and a thriving community.

WHEREAS, active living is a way of life that integrates physical activity into daily routines, and the goal of active living is to accumulate at least 30 minutes of activity

WHEREAS, active living promotes walking and bicycling for transportation, recreation and physical activity; and

WHEREAS, streets and sidewalks are an important part of our community that serve transportation needs and are also a part of the public realm where people live, shop, interact, and travel; and

WHEREAS, the built environment influences residents' choices to be physically active and may be designed to provide a variety of opportunities for physical activity; and

WHEREAS, "Livable Streets" safely facilitate movement of people of all ages and abilities from destination to destination along and across a continuous travel network;

WHEREAS, the design of each Livable Street differs based on the context of each street; and

WHEREAS, a "Livable Street" is safe and inviting to pedestrians, bicyclists, transit riders, the disabled, children, senior citizens, automobiles, motorcycles and buses;

WHEREAS, Livable Streets can be beautiful places built to pedestrian scale; and

WHEREAS, a Livable Street can be the focal point of tight-knit communities where neighbors enjoy spending time; and

WHEREAS, Livable Streets are environmentally sustainable; and

WHEREAS, Livable Streets are economically thriving; NOW, THEREFORE,

BE IT RESOLVED BY THE COUNCIL OF KANSAS CITY:

Section 1. That Kansas City is committed to providing safe and livable neighborhoods for residents to build community and be physically active.

Section 2. That Kansas City supports the concept of Livable Streets as a means to promote great neighborhoods, healthy and active people, and a thriving community.

RESOLUTION NO. 110069

Section 3. That the Livable Streets concept is consistent and complies with the City's efforts to develop a bike and pedestrian friendly, multi-modal and sustainable community, promoted in several City initiatives including the FOCUS Kansas City Plan, adopted under Committee Substitute for Resolution No. 971268 on October 30, 1997; the Bike KC Plan, adopted under Committee Substitute for Ordinance No. 011288 on August 15, 2002; the Walkability Plan, adopted under Resolution No. 030211 on March 20, 2 003; the Green Solutions Policy, adopted under Resolution No. 070830 on August 9, 2007; the Climate Protection Plan, adopted under Resolution No. 080754 on July 24, 2008; the Trails KC Plan, adopted under Ordinance No. 081052 on November 20, 2008; 10, 2010.

Authenticated as Passed Mark Funkhouser, Mayor Vickie Thompson-Carr, City Clerk

1-27-11

Date Passed

BILL NO. <u>45-08</u>

AN ORDINANCE AMENDING SECTION 410.020 OF THE DESOTO MUNICIPAL CODE PERTAINING TO THE SUBDIVISION REGULATIONS

NOW, THEREFORE, BE IT ORDAINED BY THE CITY COUNCIL OF THE CITY OF DE SOTO, MISSOURI, AS FOLLOWS:

Section 1. Section 410.020 is hereby amended to read as follows:

SECTION 410.020: POLICY

- A. The City of De Soto establishes a "policy statement" to ensure that the City will design, build, and maintain its roadways in a manner that accommodates safe and contiguous routes for all users including pedestrians, individuals of all ages and abilities (including individuals with disabilities), bicyclists, transit vehicles and users and motorists. Appropriate accommodations include but are not limited to sidewalks, multi-use paths/trails, bicycle lanes, shoulders suitable for use by bicyclists, lane striping, traffic control measures, crosswalks, pedestrian signals, curb cuts, and ramps. Accommodations will be developed to fit in with the context of the surrounding community. The policy statement applies to new construction reconstruction, including resurfacing, restoring and and rehabilitation improvement projects. The policy statement applies except where the cost of establishing such accommodations would be excessively disproportionate to the need or probable use and where such accommodations are prohibited. The City shall review existing planning, design, construction, maintenance, and operations standards to ensure they are consistent with the policy statement. The policy statement signifies De Soto's commitment to ensuring all residents can safely travel throughout the City regardless of age, ability, or mode of transportation.
- B. The City of De Soto will consider the subdivision of land and the subsequent development of the subdivided plat as subject to the control of the municipality pursuant to the official Master Plan of the City of De Soto for the orderly, planned, efficient and economical development of the City.
- C. Land to be subdivided shall be of such character that is can be used safely for building purposes without danger to health or peril from fire, flood, or other menace and land shall be not subdivided until available public facilities and improvements exist and proper provision has been made for drainage, water, sewerage and capital improvements such as schools, parks, recreation facilities and improvements.
- D. The existing and proposed public improvements shall be constructed in accordance with the "policy statement". Additionally, those improvements shall conform to and be properly related to the proposals in the Master Plan, Official Map, and Capital Plan of the municipality, and it is intended that these

regulations shall supplement and facilitate the enforcement of the provisions and standards contained in Building and/or Housing Codes, zoning ordinances, Master Plan, Official Map, and Land Use Plan and Capital Plan

Section 2. The ordinance shall be in effect from and after the date of its passage and approval.

Section 3. All ordinances inconsistent with this ordinance are hereby repealed.

No. 0466 P. 2

Herculaneum

BILL NO. 1815

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ORD. NO. 33-2010

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AN ORDINANCE OF THE CITY OF HERCULANEUM, MISSOURI, ADOPTING THE "COMPLETE STREETS POLICY" TO SET FORTH GUIDING PRINCIPLES AND PRACTICES TO BE CONSIDERED IN ALL TRANSPORTATION PROJECTS WHERE APPLICABLE.

NOW THEREFORE, BE IT ORDAINED BY THE BOARD OF ALDERMEN OF THE CITY OF CRYSTAL CITY, MISSOURI, AS FOLLOWS:

Complete Streets policy

Section I. Purpose.

The purpose of this policy is to set forth guiding principles and practices to be considered in all transportation projects, where practicable, economically feasible, and otherwise in accordance with applicable law, so as to encourage walking, bicycling, and other non-motorized forms of transit, in addition to normal motorized transit, including personal, freight, and public transit vehicles. All uses must be designed to allow safe operations for all users regardless of age or ability. The ultimate goal of this policy is the creation of an interconnected network of Complete Streets that balances the needs of all users in pleasant and appealing ways in order to achieve maximum functionality and use.

Section II. Application and scope.

(1) While this policy does not require certain designs or construction standards and does not require specific improvements, this policy does require the city administrator to consider complete street elements in the design, construction and maintenance of public transportation projects, improvements and facilities in addition to other considerations including, but not limited to cost of improvements, budget for the project, space and area requirements and limitations and legal requirements and limitations. This policy further requires consideration of complete street elements by the Planning and Zoning Commission in appropriate circumstances. Finally, the city strongly encourages all developers and builders to obtain and comply with, as appropriate and feasible, these standards.

(2) This policy is intended to cover all development and redevelopment in the public domain within Herculaneum. This includes all public transportation projects such as, but not limited to, new road construction, reconstruction retrofits, upgrades, resurfacing, and rehabilitation. Routine maintenance may be excluded from these requirements by the city administrator on a case-by-case basis. This also includes privately built roads intended for public use. As such, compliance with these principles may be factored into decisions related to the city's

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participation in private projects and whether the city will accept possession of privately built roads constructed after the passage of this ordinance.

(3) The city understands that special considerations and designs are necessary to accommodate older adults or disabled citizens and will ensure that those needs are met in all complete street designs. All public transportation projects involving complete street elements, where practicable, shall be ADA compliant to help meet those special considerations.

Section III. Guiding principles and practices.

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(1) "Complete Street" defined. A complete street is designed to be a transportation corridor for all users: pedestrians, cyclists, transit users, and motorists. Complete streets are designed and operated to enable safe continuous travel networks for all users. Pedestrians, bicyclists, motorists and bus riders of all ages and abilities are able to safely move from destination to destination along and across a network of complete streets. Transportation improvements, facilities and amenities that may contribute to complete streets and that are considered as elements of a "complete street" include: street and sidewalk lighting; pedestrian and bicycle safety improvements; access improvements, including compliance with the Americans with Disabilities Act; public transit facilities accommodation including, but not limited, to pedestrian access improvement to transit stops and stations; street trees and landscaping; drainage; and street amenities.

(2) The city will strive, where practicable and economically feasible, to incorporate one (1) or more "complete street" elements into public transportation projects in order to provide appropriate accommodation for bicyclists, pedestrians, transit users and persons of all abilities, while promoting safe operation for all users, in comprehensive and connected networks in a manner consistent with, and supportive of, the surrounding community.

(3) The city will strive to incorporate complete streets principles into all public strategic plans, upon subsequent updates. The principles, where practicable, shall be incorporated into other public works plans, manuals, rules, regulations, operational standards, and programs as appropriate and directed by the city administrator. The principles shall be incorporated into appropriate materials and resources no later than two years after the adoption of this ordinance.

(4) It shall be a goal of the city to foster partnerships with the State of Missouri, Jefferson County, neighboring communities, and Herculaneum Business Districts in consideration of functional facilities and accommodations in furtherance of the city's complete streets policy and the continuation of such facilities and accommodations beyond the city's borders. (

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Herculaneum

(5) The city recognizes that complete streets may be achieved through single elements incorporated into a particular project or incrementally through a series of smaller improvements or maintenance activities over time. The city will attempt to draw upon all possible funding sources to plan and implement this policy and shall investigate grants that may be available to make complete streets elements more economically feasible.

(6) The city recognizes that the elements comprising a complete street are only effective when appealing and pleasant to use and will ensure improvements meet those standards.

Section IV. Study/analysis to be undertaken as part of public transportation project.

During the planning phase of any public improvement project, a designee of the city administrator (which may be the street superintendent, the city's design engineer, or other person or firm deemed appropriate by the city administrator) shall conduct a study and analysis relating to the addition and incorporation of one (1) or more complete streets elements into the public transportation project.

The study and analysis shall include cost estimates, whether the elements could be incorporated in a safe manner, the degree that such improvements or facilities may be utilized, the benefit of such improvements or facilities to other public transportation improvements, whether additional property is required, physical or area requirements or limitations and any other factors deemed relevant.

Such study and analysis shall be submitted to the city administrator for consideration in the design and planning of the public transportation project. The city administrator shall consider the incorporation of one (1) or more complete streets elements in each public transportation project to the extent that such is economically and physically feasible.

Section V. Administration.

(1) The city administrator shall be responsible for the overall implementation and execution of the complete streets principles and practices.

(2) The city administrator shall collaborate with appropriate staff to adopt a complete streets checklist for use on all public transportation projects.

(3) When available, appropriate, and monetarily feasible, the city shall support staff professional development and training on non-motorized transportation issues through attending conferences, classes, seminars, and workshops.

Section VI. This ordinance shall become in full force and effect from and after the date of the passage of the Board of Aldermen upon its approval by the Mayor.

Herculaneum

PASSED AND APPROVED BY BOARD OF ALDERMEN OF THE CITY OF HERCULANEUM, MISSOURI, THIS 13th DAY OF September, 2010. 1

Bill Haggard, Mayor

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ATTEST:

Stophanie Noce, City Clerk

Ordinance /238

AN ORDINANCE OF THE CITY OF PEVELY, MISSOURI, ADOPTING THE "COMPLETE STREETS POLICY" TO ESTABLISH GUIDING PRINCIPLES AND PRACTICES TO BE CONSIDERED IN ALL TRANSPORTATION PROJECTS WHERE APPLICABLE.

NOW THEREFOR BE IT ORDAINED BY THE BOARD OF ALDERMEN OF THE CITY OF PEVELY, MISSOURI, AS FOLLOWS:

Complete Streets policy

(a) *Purpose*. The purpose of this policy is to set forth guiding principles and practices for use in all transportation projects, where practicable, economically feasible, and otherwise in accordance with applicable law, so as to encourage walking, bicycling, and other non-motorized forms of transit, in addition to normal motorized transit, including personal, freight, and public transit vehicles. All uses must be designed to allow safe operations for all users regardless of age or ability. The ultimate goal of this policy is the creation of an interconnected network of Complete Streets that balances the needs of all users in pleasant and appealing ways in order to achieve maximum functionality and use.

(b) Application and scope.

(1) This policy requires the city administrator to include complete street elements in the design, construction and maintenance of public transportation projects, improvements and facilities. The city administrator or city council may exempt a project from this policy provided one or more of the following conditions are met:

(i) Non-motorized use of the roadway under consideration is prohibited by law. In this case a greater effort may be necessary to accommodate bicyclists and pedestrians elsewhere within the right of way or within the same transportation corridor.

(ii) The cost of inclusion would be excessively disproportionate to the need or probable use. Excessively disproportionate is defined as exceeding twenty percent of the cost of the larger transportation project. This twenty percent figure should be used in an advisory rather than an absolute sense.

(iii) The street has severe topographic or natural resource constraints.

In all cases where an exemption has been granted, the city administrator or other appropriate official shall document the decision and the invoked exemption condition(s) in the project plan.

(2) This policy requires consideration of complete streets elements by the Planning and Zoning Commission and Board of Zoning Adjustment, in appropriate circumstances. Accordingly, the city strongly encourages all developers and builders to obtain and comply with, as appropriate, these standards.

(3) This policy is intended to cover all development and redevelopment in the public domain within City of Pevely. This includes all public transportation projects such as, but not limited to, new road construction, reconstruction retrofits, upgrades, resurfacing, and rehabilitation. This also includes privately built roads intended for public use. As such, compliance with these principles may be factored into decisions related to the city's participation in private projects and whether the city will accept possession of privately built roads constructed after the passage of this ordinance. The city administrator, on a case-by-case basis, may exclude routine maintenance from these requirements.

(4) The city understands that special considerations and designs are necessary to accommodate older adults and disabled citizens. Accordingly, the city will ensure that those needs are met in all complete streets designs. All public transportation projects involving complete streets elements, where practicable, shall be ADA compliant to help meet those special considerations.

(c) Guiding principles and practices.

(1) "Complete street" defined. A complete street is designed to be a transportation corridor for all users: pedestrians, cyclists, transit users, and motorists. Complete streets are designed and operated to enable safe continuous travel networks for all users. Pedestrians, bicyclists, motorists and bus riders of all ages and abilities are able to safely move from destination to destination along and across a network of complete streets. Transportation improvements, facilities and amenities that may contribute to complete streets and that are considered as elements of a "complete street" include: street and sidewalk lighting; pedestrian and bicycle safety improvements; access improvements, including compliance with the Americans with Disabilities Act; public transit facilities accommodation including, but not limited, to pedestrian access improvement to transit stops and stations; street trees and landscaping; drainage; and street amenities.

(2) The city will strive, where practicable and economically feasible, to incorporate "complete streets" elements into all public transportation projects in order to provide appropriate accommodation for bicyclists, pedestrians, transit users and persons of all abilities, while promoting safe operation for all users, in comprehensive and connected networks in a manner consistent with, and supportive of, the surrounding community.

(3) The city will incorporate complete streets principles into all public strategic plans, upon subsequent updates. The principles, where practicable, shall be incorporated into other public works plans, manuals, rules, regulations, operational

standards, and programs as appropriate and directed by the city administrator. The principles shall be incorporated into appropriate materials and resources no later than two years after the adoption of this ordinance.

(4) It shall be a goal of the city to foster partnerships with the State of Missouri, Jefferson County, neighboring communities, and the Business Districts in consideration of functional facilities and accommodations in furtherance of the city's complete streets policy and the continuation of such facilities and accommodations beyond the city's borders.

(5) The city recognizes that complete streets may be achieved through single elements incorporated into a particular project or incrementally through a series of smaller improvements or maintenance activities over time. The city will attempt to draw upon all possible funding sources to plan and implement this policy and shall investigate grants that may be available to make complete streets elements more economically feasible.

(6) The city recognizes that the elements comprising a complete street are only effective when appealing and pleasant to use and will ensure improvements meet those standards.

(d) *Study/analysis to be undertaken as part of public transportation project.* During the planning phase of any public transportation improvement project, a designee of the city administrator (which may be the street superintendent, the city's design engineer, or other person or firm deemed appropriate by the city administrator) shall conduct a study and analysis relating to the addition and incorporation of complete streets elements into the project.

The study and analysis shall include cost estimates, whether the elements could be incorporated in a safe and legal manner, the degree that such improvements or facilities may be utilized, the benefit of such improvements or facilities to other public transportation improvements, whether additional property is required, physical or area requirements or limitations and any other factors deemed relevant.

Such study and analysis shall be submitted to the city administrator for consideration in the design and planning of the public transportation project. The city administrator shall incorporate complete streets elements in each public transportation project to the extent that such is economically and physically feasible.

(e) Administration.

(1) The city administrator shall be responsible for the overall implementation and execution of the complete streets principles and practices.

(2) The city administrator shall collaborate with appropriate staff to adopt a complete streets checklist for use on all public transportation projects. The city encourages all developers and builders to obtain and use this checklist.

(3) When available, appropriate, and monetarily feasible, the city shall support staff professional development and training on non-motorized transportation issues through attending conferences, classes, seminars, and workshops.

APPROVED THIS 18TH DAY OF OCTOBER, 2010.

John Knobloch, Mayor

ATTEST:

Betty Stackley, CMC

City Clerk of Pevely

Motion: <u>Navid Shelly</u> Seconded: <u>Warren Zympf</u>u Ayes: <u>6</u> Nays: 0 б Absent:

BILL NO.

AN ORDINANCE AMENDING ARTICLE I OF CHAPTER 40 OF THE MUNICIPAL CODE BY THE ENACTMENT OF A NEW SECTION 40-8 RELATING TO THE CITY'S "COMPLETE STREETS" POLICY

Whereas, the City desires to encourage walking, bicycling and transit use as safe, convenient and widely available modes of transportation for all people; and

Whereas, the Council desires to adopt a "Complete Streets" policy which is to be used as guiding principle, where practicable and economically feasible, in the design, operation and maintenance of Ferguson's streets to promote safe and convenient access and travel for all users --- pedestrians, bicyclists, transit riders, and people of all abilities; and

Whereas, the City will strive to consult with Business Districts and Neighborhood Associations in consideration of functional facilities and accommodations in furtherance of the City's Complete Streets Policy; and

Whereas, transportation improvements, facilities and amenities that may contribute to Complete Streets include: street and sidewalk lighting; pedestrian and bicycle safety improvements; access improvements, including compliance with the Americans with Disabilities Act; public transit facilities accommodation including, but not limited, to pedestrian access improvement to transit stops and stations; street trees and landscaping; drainage; and street amenities; and

Whereas, the City will consider such transportation improvements, facilities and amenities where such are practicable and economically feasible during the construction, reconstruction or other changes of transportation facilities on streets and redevelopment projects.

NOW, THEREFORE, BE IT ORDAINED BY THE CITY COUNCIL OF THE CITY OF FERGUSON AS FOLLOWS:

SECTION 1. Article I of Chapter 40 of the Municipal Code is hereby amended by the enactment of a new Section 40-8 which shall read as follows:

CHAPTER 40 STREETS, SIDEWALKS AND OTHER PUBLIC PLACES

ARTICLE I IN GENERAL

SECTION 40-8 COMPLETE STREETS POLICY

A. **Purpose.** The purpose of this Policy is to set forth guiding principles and practices to be considered in public transportation projects, where practicable, economically feasible, and otherwise in accordance with applicable law, so as to encourage walking, bicycling and transit use while promoting safe operations for all users.

B. **Application and Scope.** While this Policy does not require certain designs or construction standards and does not require specific improvements, this Policy does require the City Manager to consider complete street elements in the design, construction and maintenance of public transportation projects, improvements and facilities in addition to other considerations including, but not limited to cost of improvements, budget for the project, space and area requirements and limitations and legal requirements and limitations.

C. Guiding Principles and Practices

1. *"Complete Street" Defined.* A Complete Street is designed to be a transportation corridor for all users: pedestrians, cyclists, transit users, and motorists. Complete Streets are designed and operated to enable safe continuous travel networks for all users. Pedestrians, bicyclists, motorists and bus riders of all ages and abilities are able to safely move from destination to destination along and across a network of Complete Streets. Transportation improvements, facilities and amenities that may contribute to Complete Streets and that are considered as elements of a "Complete Street" include: street and sidewalk lighting; pedestrian and bicycle safety improvements; access improvements, including compliance with the Americans with Disabilities Act; public transit facilities accommodation including, but not limited, to pedestrian access improvement to transit stops and stations; street trees and landscaping; drainage; and street amenities.

2. The City will strive, where practicable and economically feasible, to incorporate one or more "Complete Street" elements into public transportation projects in order to provide appropriate accommodation for bicyclists, pedestrians, transit users and persons of all abilities, while promoting safe operation for all users, in comprehensive and connected networks in a manner consistent with, and supportive of, the surrounding community.

3. The City will strive to incorporate Complete Streets principles into all public strategic plans, upon subsequent updates. The principles, where practicable, shall be incorporated into other public works plans, manuals, rules, regulations and programs as appropriate and directed by the City Manager.

4. It shall be a goal of the City to foster partnerships with the State of Missouri, St. Louis County, neighboring communities, Ferguson Business Districts and Neighborhood Associations in consideration of functional facilities and accommodations in furtherance of the City's Complete Streets Policy and the continuation of such facilities and accommodations beyond the City's borders.

5. The City recognizes that Complete Streets may be achieved through single elements incorporated into a particular project or incrementally through a series of smaller improvements or maintenance activities over time. The City will attempt to draw upon all possible funding sources to plan and implement this policy and shall investigate grants that may be available to make Complete Streets elements more economically feasible.

D. Study / Analysis to be Undertaken as Part of Public Transportation Project.

During the planning phase of any public improvement project, a designee of the City Manager (which may be the Director of Public Works, the City's design engineer, or other person or firm deemed appropriate by the City Manager) shall conduct a study and analysis relating to the addition and incorporation of one or more complete streets elements into the public transportation project.

The study and analysis shall include cost estimates, whether the elements could be incorporated in a safe manner, the degree that such improvements or facilities may be utilized, the benefit of such improvements or facilities to other public transportation improvements, whether additional property is required, physical or area requirements or limitations and any other factors deemed relevant.

Such study and analysis shall be submitted to the City Manager for consideration in the design and planning of the public transportation project. The City Manager shall consider the incorporation of one or more Complete Streets elements in each public transportation project to the extent that such is economically and physically feasible.

SECTION 2. This Ordinance shall be in full force and effect from and after the date of its passage by the City Council.

A RESOLUTION ESTABLISHING THE LIVABLE STREETS POLICY FOR THE CITY OF LEE'S SUMMMIT, MISSOURI.

WHEREAS, the Lee's Summit 360° Strategic Plan was received by the City of Lee's Summit to serve as a guideline and list of ideal goals that the City and its partners would like to accomplish over the next 10 - 15 years to create the ideal community where all Lee's Summit residents, visitors, and businesses can live, work, and play; and,

WHEREAS, Lee's Summit strives to be a sustainable and vibrant city with a dynamic spirit of cooperation among its diverse citizens, businesses, organizations, educational systems and governments; and,

WHEREAS, through comprehensive community planning and regional collaboration, Lee's Summit desires economic independence and a high quality of life as a recognized destination city; and,

WHEREAS, the City desires to promote public health by encouraging walking and bicycling as a part of active living; and,

WHEREAS, older citizens and citizens with disabilities often rely on transit, mobility aids, and walking to meet basic transportation needs and benefit greatly from complete and well-designed Livable Streets; and,

WHEREAS, the usual and customary users of the City's roads, streets and bridges include pedestrians, bicyclists and transit passengers of all ages and abilities, as well as drivers and passengers of automobiles, motorcycles, buses and trucks; and,

WHEREAS, the Lee's Summit 360° Stakeholders envisioned transportation in Lee's Summit as a planned, regionally integrated, multi-modal, accessible, and well-maintained system that facilitates movement about the city and encourages growth and economic development. This system includes vehicular, bicycle, pedestrian, aeronautical, rail and mass transit components. The system provides safe, efficient, and sustainable transportation of people, goods, and services to and from places where people live, work, worship, shop, play, learn, and seek medical care; and,

WHEREAS, the Lee's Summit 360° Strategic Plan Transportation Key Performance Area, Goal 2, provides for the development, implementation and incorporation of a Livable Streets approach to transportation; and,

WHEREAS, this goal implements the Livable Streets system in conjunction with other policies, regulations and plans, such as the Greenway Master Plan adopted as part of the City's Comprehensive Plan; and,

WHEREAS, the Lee's Summit 360° Strategic Plan recommends the adoption of a Complete Streets Ordinance that includes a "policy focus" to accommodate pedestrians, motorists, bicyclist and mass transit riders of all ages and abilities, and the Lee's Summit 360° Stakeholders as part of plan implementation recommend a Resolution for Livable Streets to support modification and adoption of applicable ordinances, standards, plans and codes to meet this goal; and,

WHEREAS, the terms "Complete Streets" and "Comprehensive Street Design" are also used to identify the same concepts as Livable Streets.

NOW THEREFORE BE IT RESOLVED BY THE COUNCIL OF THE CITY OF LEE'S SUMMIT AS FOLLOWS:

SECTION ONE. TITLE.

This policy shall be known as the "Livable Streets Policy."

SECTION TWO. PURPOSE.

The Livable Streets Policy sets forth guiding principles and practices to be considered in transportation projects, so as to encourage walking, bicycling and transit use while promoting safe use and operation for all users.

SECTION THREE. DEFINITIONS.

"Livable Street" means a transportation corridor for all users including pedestrians, bicyclists, transit riders, cars, trucks, motorcycles and buses. "Livable Streets" are designed and operated to safely facilitate movement of people of all ages and abilities from destination to destination along and across a continuous travel network.

"Livable Street Elements" means transportation improvements, facilities and amenities that accommodate and/or promote multiple modes of travel, including pedestrian, bicycle and transit in addition to cars, trucks, motorcycles and buses. These elements are defined and recognized by the Institute of Transportation Engineers and the American Planning Association.

"Public Improvement Project" means new roads, trails, sidewalks and facilities or reconstruction thereof, as well as private improvement projects constructed and/or maintained in whole or part with City funds, owned or leased by the City, and/or intended to be dedicated to the City.

SECTION FOUR. APPLICABILITY.

- 1. This Policy applies to the design, construction and maintenance (e.g. resurfacing and striping modification) of Public Improvement Projects.
- 2. The City shall consider public plans, standards, regulations and ordinances that further this Policy. For example, the City shall consider an ordinance that requires safe access for pedestrians, bicyclist and other forms of travel, in addition to motorists, in any new development or redeveloped areas. This ordinance should establish design standards for future development that incorporate Livable Streets Elements.

SECTION FIVE. GUIDING PRINCIPLES.

Guiding principles and practices of the "Livable Streets Policy" are as follows:

- 1. "Livable Streets" are designed to serve everyone pedestrians, bicyclists, transit riders, and motorists including persons of all ages and abilities.
- 2. The design and construction of all Public Improvement Projects should include Livable Streets Elements identified in and required by:
 - a. public plans adopted by the Planning Commission, such as the Greenway Master Plan, Thoroughfare Master Plan, and Capital Improvement Plan, all which may be independent or a part of the City's Comprehensive Plan; and
 - b. development related ordinances, such as the Unified Development Ordinance, Access Management Code, and the Design and Construction Manual.
- 3. Livable Streets Elements should be considered within the balance of mode and context of the community, including, but not limited to, environmental sensitivity, cost, budget,

demand, probable use, space and area requirements and limitations, and legal requirements and limitations.

- 4. The City intends to incorporate Livable Streets principles into all public strategic plans, standards and regulations, including the Unified Development Ordinance, the Design and Construction Manual, the Access Management Code, the City's Comprehensive Plan, the Traffic Code, and other relevant ordinances, practices and policies, upon subsequent updates. The Livable Streets principles, where applicable and appropriate, should be incorporated into other City plans, manuals, rules, practices, policies, training, procedures, regulations and programs as directed by the City Manager.
- 5. It is a goal of the City to foster partnerships with the State of Missouri, Jackson County, Cass County, school districts, citizens, businesses, Mid-America Regional Council (MARC), neighboring communities, and neighborhoods in consideration of functional facilities and accommodations in furtherance of the City's Livable Streets Policy and the continuation of such facilities and accommodations beyond the City's borders or maintenance.
- 6. The City recognizes that Livable Streets may be achieved through elements incorporated into a single project or incrementally through a series of improvements or maintenance activities over time.
- 7. The City will consider all possible funding sources to plan and implement this policy and shall investigate grants that may be available to make Livable Streets Elements more economically feasible.

SECTION SIX. LIVABLE STREETS SUMMARY.

- 1. A summary or description of the Livable Streets Elements of all Public Improvement Projects shall be included in:
 - the Capital Improvements Plan; and
 - the development review report of any private development plan that requires City Council approval.
- 2. If a Livable Streets Element identified in and required by adopted public plans or development related ordinance is not incorporated in the project, such omission shall be documented in the Livable Streets Summary that demonstrates:
 - that the accommodation is not necessary because non-motorized use is prohibited, such as interstate freeways; or
 - that the cost of accommodation is excessively disproportionate to the need or probable future use; or
 - a documented absence of current or future need.
 - a. The documentation shall be conducted by appropriate staff; or for private projects, the owner shall conduct the documentation.
 - b. The documentation shall be submitted to the City Manager and/or the City Council, as appropriate, for consideration prior to approval of project design.

RESOLUTION 10-17

SECTION SEVEN. LIVABLE STREETS ADVISORY BOARD.

The City plans to adopt an ordinance which would create a Livable Streets Advisory Board (LSAB).

SECTION EIGHT.

This resolution shall be in full force and effect from the date of its passage, adoption, and approval by the Mayor.

PASSED by the City Council and APPROVED by the Mayor for the City of Lee's Summit, Missouri, this _____ day of ______, 2010.

Mayor Randall L. Rhoads

ATTEST:

City Clerk Denise R. Chisum

APPROVED AS TO FORM:

Assistant City Attorney Trevor L. Stiles

CITY OF ELSBERRY Resolution 2010-<u>00</u>2-

A RESOLUTION OF THE CITY OF ELSBERRY, MISSOURI TO PURSUE "COMPLETE STREETS" POLICIES IN SUPPORT OF THE CITY'S APPLICATION FOR A HEALTHY COMMUNITY GRANT <u>FOR PAGE BRANCH PARK</u>

WHEREAS, the City of Elsberry seeks to provide its citizens and visitors with a healthy environment, including opportunities for physical activities and exercise;

WHEREAS, the City of Elsberry seeks to provide its citizens and visitors with transportation infrastructure that meets the needs of a dynamic city in the growing County of Lincoln, Missouri; and

WHEREAS, the Board of Aldermen deems it necessary to develop the Page Branch Park to serve its citizens, as well as the traveling public;

NOW, THEREFORE, BE IT RESOLVED BY THE BOARD OF ALDERMEN OF THE CITY OF ELSBERRY, MISSOURI as follows:

The City shall seek to apply "Complete Streets" policies whenever the City is planning, designing, building, or retrofitting its streets; including:

- 1. Consider the needs of all users, which includes pedestrians, bicyclists, and public transportation passengers of all ages and abilities, as well as trucks, public transportation vehicles, and automobiles.
- 2. Encourage street connectivity to create a comprehensive, integrated, connected network for all modes of transportation.
- 3. Consider appropriate uses for the entire right-of-way.
- 4. Consider the latest and best design standards while recognizing the need for flexibility in balancing user needs within existing budget constraints.
- 5. Respect and complement the context of the community.
- 6. Providing access to Page Branch Park.

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PASSED AND RESOLVED BY THE BOARD OF ALDERMEN OF THE CITY OF ELSBERRY, MISSOURI ON THE 13^{n_1} DAY OF APRIL, 2010.

Richard Dorans

Elsberry

Jordaiemon Attest: City Clerk



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Summary of Complete Streets Elements in the Mid-America Regional Council's Transportation Outlook 2040

MARC's Transportation Outlook 2040 included Complete Streets as one of the six Major Strategies in its overall Policy Framework:

- Promote nonmotorized transportation options
 - Require transportation investments consider and include accommodations for all appropriate users, including bicycle, pedestrian and transit users.
 - Work with MARC transportation committees and local stakeholders to create a policy for multimodal design considerations to support MARC's planning and programming processes. (Page 5)

Several goals, objectives, and strategies relating to Complete Streets and Context Sensitive Design were included in sections of Transportation Outlook 2040 where they were appropriate. These include:

- "Implement complete streets." (Page 6)
- "Provide incentives for roadway projects that improve access for bicyclists, pedestrians, and transit users of all ages and abilities (e.g., Complete Streets)." (Page 6)
- INTEGRATE CONTEXT SENSITIVE SOLUTIONS. Promote and adopt the concepts of contextsensitive solutions and complete streets in the region's transportation planning, project development and project selection processes. (Page 11)
- Implement complete streets. (Page 12)

The Active Transportation section includes this section outlining these concepts and their aims:

Complete Streets and Context Sensitive Solutions

There is a national trend to consider the needs of all potential users in designing transportation corridors. This multimodal approach is often known as Complete Streets. Another complementary trend is to design transportation facilities to respect the surrounding urban and natural environment. This trend is called Context Sensitive Solutions. Similar movements such as Green Streets and Sustainable Streets have emerged with environmental themes. The USDOT supports fully intergrated active transportation networks in the Policy Statement1 on Bicycle and Pedestrian Accommodation Regulations and Recommendations. In addition, DOT encourages transportation agencies to go beyond the minimum requirements, and proactively provide convenient, safe, and context sensitive facilities that foster increased use by bicyclists and pedestrians of all ages and abilities, and utilize universal design characteristics when appropriate.

According to the National Complete Streets Coalition, "complete streets are designed and operated to enable safe access for all users. Pedestrians, bicyclists, motorists and transit riders of all ages and abilities must be able to safely move along and across a complete street.A complete streets policy would ensure that transportation project sponsors routinely design and operate the entire right of way to enable safe access for all users: Places with complete drivers,

transit users, pedestrians, and bicyclists, as well as for older people, children, and people with disabilities." (Source: www.completestreets.org)

According to the Federal Highway Administration, "[Context Sensitive Solutions] CSS is a collaborative, interdisciplinary approach that involves all stakeholders to develop a transportation facility that fits its physical setting and preserves scenic, aesthetic, historic and environmental resources, while maintaining safety and mobility."

SAFETEA LU Section 6008.Section 109(c) (2) of title 23, USC includes consideration of identified documents and materials that define the core principles of context sensitive solutions by eight "Characteristics of the process that yield excellence" and seven "Qualities that characterize excellence in transportation design." (FHWA, Source: www.fhwa.dot.gov/context/)

These concepts of modal equity within street design could enable broad transportation choices and should be considered for both regional and local policy implementation. USDOT's Policy Statement on Bicycle and Pedestrian Accommodation Regulations and Recommendations encourages transportation agencies to adopt policy statements on bicycle and pedestrian accomdation as an indication of their commitment accommdating nonmotorized transportation as an integral element of the transportation system. In addition, USDOT encourages transportation agencies to consider walking and bicycling as equals with other transportation mode. (Pages 6-7)

The document also directs MARC staff to convene a committee and create a regional Complete

Streets Policy. That policy is included below.

MARC Complete Streets Policy

Policy Highlights

- MARC seeks to achieve the region's vision of a safe, balanced, multimodal, equitable transportation system that is coordinated with land use planning and protective of the environment by implementing Complete Streets with context-sensitive solutions.
- This policy applies to the following:
 - 1. All MARC planning activities that involve public rights-of-way, including the long-range transportation plan.
 - 2. Any activities conducted by MARC to program federal funds for projects in the Transportation Improvement Program.
- Projects shall provide safe accommodations for all travelers who have legal access and who may reasonably be expected to use the facilities, while being sensitive to the current and future community context.
- Project sponsors retain the design decision authority over their projects. Exceptions are specified, and MARC committees will develop procedures to incorporate this policy in their work.

Background

The region's long-range transportation plan, *Transportation Outlook 2040*, was adopted in June 2010. This plan included policies and strategies to support implementation of Complete Streets. The MARC Complete Streets policy will help guide MARC's planning and programming work and assist with implementation of *Transportation Outlook 2040*.

In 2010, the U.S. Department of Transportation (USDOT) issued an updated Policy Statement on Bicycle and Pedestrian Accommodation that calls for every transportation agency "to improve conditions and opportunities for walking and bicycling and to integrate walking and bicycling into their transportation systems." The USDOT encourages transportation agencies "to go beyond minimum standards to provide safe and convenient facilities for these modes." The 2010 policy considers walking and bicycling as equals with other transportation modes.

Definition

Complete Streets are streets, highways, and bridges that are routinely planned, designed, operated and maintained with the consideration of the needs and safety of all travelers along and across the entire public right of way. This includes people of all ages and abilities who are walking; driving vehicles such as cars, trucks, motorcycles, or buses; bicycling; using transit or mobility aids; and freight shippers.

Regional Vision

In 2008, the MARC Board of Directors adopted the regional vision that greater Kansas City is a sustainable region that increases the vitality of our society, economy, and environment for current residents and future generations.

Approved in 2010, the region's long-range transportation plan, *Transportation Outlook 2040*, envisioned a safe, balanced, regional multimodal transportation system that is coordinated with land-use planning, supports equitable access to opportunities, and protects the environment.

Since 2010, cities and counties in the region have adopted Complete Streets (also known as Livable Streets) policies. MARC will seek opportunities to support the work of local communities as they continue to develop and implement Complete Streets policies.

Complete Streets can aid the greater Kansas City region with making progress toward its nine transportation system goals in the following ways:

- Accessibility Complete Streets can help maximize mobility to opportunities for all people in the context of access to jobs, education, health care, shopping, entertainment, and other goods and services by providing safe options for all modes of travel. Complete Streets can also help ensure disparities among area residents will not increase because of a lack of transportation opportunities or services.
- Climate Change and Energy Use Complete Streets can help decrease the use of fossil fuels through reduced miles traveled in single-occupancy vehicles and increased land use integration.
- **Economic Vitality** Complete Streets help to create attractive places, which can make businesses more accessible and appealing and increase property values while ensuring needed freight access.
- **Environment** Complete Streets can help protect our air quality and reduce miles traveled in single-occupancy vehicles by providing transportation choices.
- **Place Making** Streets have historically functioned as public spaces. Complete Streets can help encourage the creation of compelling quality places in our communities by coordinating transportation and land use planning and development.
- **Public Health** By safely accommodating all travelers, Complete Streets can also encourage healthy, active living through walking, bicycling, and using transit and other mobility aids.
- Safety and Security By addressing safety needs for all modes, Complete Streets increase safety for all travelers in our region. Complete Streets can help the region reduce the number of deaths or disabling injuries from traffic crashes.
- **System Condition** Because Complete Streets include the maintenance and operation of facilities, they can help sustain a regional transportation network that is both safe and comfortable for all travelers.
- **System Performance** –Complete Streets can help with reducing miles traveled in singleoccupancy vehicles by providing continuous travel networks for all modes.

Policy Statement

MARC seeks to achieve the region's vision of a safe, balanced, multimodal, equitable transportation system that is coordinated with land use planning and protective of the environment by implementing Complete Streets with context-sensitive solutions.

MARC will promote developing Complete Streets throughout the region and encourages all local jurisdictions to adopt and implement Complete Streets policies.

This policy applies to the following:

- 1. All MARC planning activities that involve public rights-of-way, including the long-range transportation plan.
- 2. Any activities conducted by MARC to program federal funds for projects in the Transportation Improvement Program.

Mid-America Regional Council (Kansas City region)

Requirements

- 1. This policy does not supersede any federal, state, or local policy or law. Projects and programs must meet any Americans with Disabilities Act (ADA) requirements that may apply.
- 2. Planned and programmed projects shall provide safe accommodations for all travelers who have legal access and who may reasonably be expected to use the facilities, while being sensitive to the current and future community context.
- 3. This policy applies to all phases, including planning, design, right-of-way acquisition, construction, construction engineering, operations, and maintenance.
- 4. Planned and programmed projects shall make use of the most appropriate design standards, policies, and guidelines. Project sponsors retain the design decision authority over their projects.

Recommendations

- 1. While this policy focuses on engineering approaches to implementing Complete Streets, MARC also encourages project sponsors to provide other strategies for enforcement, education, and encouragement when appropriate.
- 2. MARC encourages local governments to include performance measures in their adopted Complete Streets policies and procedures.
- 3. Networks of complete streets build the framework for livable, sustainable communities by enabling people to connect to each other and to destinations, regardless of travel mode. MARC encourages local governments to coordinate Complete Streets strategies with broader livable communities planning and integration of land use with transportation.

Exceptions

Not every street can be complete for each traveler, and some exceptions may need to be made for projects. However, guidelines for granting exceptions to this policy should ensure federal funding programmed through MARC enables complete and direct connections to be made throughout the transportation network for all travelers, even where specific streets cannot accommodate all travelers. Exceptions should not become common.

The Total Transportation Policy Committee may grant exceptions to this policy. Staff and the modal and programming committees will review requests for exceptions and make recommendations to the Total Transportation Policy Committee. Exceptions may be granted in the following cases:

- 1. Where using specific modes of travel are prohibited by law, such as bicyclists and pedestrians on some sections of interstate highways or trucks on boulevards. In such cases, efforts should be made to accommodate prohibited modes elsewhere, as appropriate for each mode, to ensure network connectivity. Where a proposed project for a limited access facility would cross a major barrier (such as a river, railroad, or highway), consideration should be given to the opportunity to include access across the barrier for otherwise limited modes.
- 2. Where the cost of providing facilities for all travelers, especially pedestrians and bicyclists, would be excessively disproportionate to the need or likely use. Federal guidance defines this as exceeding 20 percent of the total project costs; however, this exception should also be context sensitive. (For example, downtown streetscapes may have a larger percentage of project costs for pedestrians and bicyclists.)
- 3. Where population scarcity or other factors indicate an absence of need for both current and future conditions of the anticipated project life (usually a minimum of 20 years for roadways and 50 or more years for bridges).

Performance Measures

To assist with evaluation of this policy, MARC will use performance measures to encourage meaningful progress in the region, such as performance measures included in *Transportation Outlook 2040* for the plan's policy goals.

Implementation

To carry out this policy, MARC will take the following next steps:

- 1. Continue to host training workshops on implementing Complete Streets, transportation safety, and bicycle and pedestrian-related design issues.
- 2. Evaluate funding options for providing design assistance to local communities seeking to implement Complete Streets.
- 3. Ensure this policy is reflected in ongoing planning and programming work and current policies. Committees will work to develop procedures to incorporate this policy in their work, including their processes for making recommendations to the Total Transportation Policy Committee.
- 4. Assist with coordinating interjurisdictional discussion and efforts.
- 5. Engage project sponsors in evaluating projects for the Transportation Improvement Program that receive federal funding outside of MARC's programming processes.
- 6. MARC shall re-evaluate this policy, at a minimum, before adopting a new long-range transportation plan. Because the Complete Streets Policy Task Force is not a permanent standing subcommittee of the Total Transportation Policy Committee (TTPC), the TTPC co-chairs may convene a group to re-evaluate the policy as needed.

Legacy 2030

The Transportation Plan for the Gateway Region

East-West Gateway Council of Governments St. Louis (Missouri-Illinois) Region

Final Draft March 2005

4.2 Planning and Design

The transportation system should provide choices to people and be safe, convenient, efficient and accessible for all users. To achieve these goals, every road project should provide routine accommodations. That is, as a matter of standard practice the transportation system should be designed, built, and maintained in a manner that accommodates not only automobiles but transit vehicles and non-motorized modes of travel as well. Accommodating travel by all modes in this fashion expands the capacity of the road and the ability to serve everyone who travels, be it by private vehicle, public transit, foot, bicycle, or other means.

States, counties, and cities have built many miles of streets that are safe and comfortable for automobiles. However, these roadways often lack consideration for transit and sidewalks, have lanes too narrow to share with bicyclists, and feature few, poorly marked, or dangerous pedestrian crossings. A Bureau of Transportation Statistics survey found that about one-quarter of walking trips take place on roads without sidewalks or shoulders, and bike lanes are available for only about 5 percent of bicycle trips²⁴.

Routine accommodations are essential for access by people who cannot drive. Roads without safe access for non-motorized transportation represent barriers for people who use wheelchairs and for older people and children. About one-third of Americans do not drive,²⁵ and approximately half of all trips in urbanized areas are three miles or less²⁶. Streets without safe places to walk and bicycle put people at risk. While 10 percent of all trips are made by foot or bicycle, more than 13 percent of all traffic fatalities are bicyclists or pedestrians.²⁷ More than 5,000 pedestrians and bicyclists die each year on U.S. roads.

Routine accommodations encourage more walking and bicycling. One study found a 23 percent increase in bicycle traffic after the installation of a bicycle lane²⁸; another found that residents were 65 percent more likely to walk in a neighborhood with sidewalks.²⁹ Streets that accommodate other modes give people choices and increase the overall capacity of the transportation system.

When planning and designing the region's transportation system, planners and engineers need to design roads to move people and goods rather than designing roads simply to move vehicles. Consideration needs to be given not only to the user but also to potential users of the system. Additionally, consideration should be given to the environment being served by the facility. Accommodations in a rural area may look quite

²⁴ Bureau of Transportation Statistics, 2002 National Survey of Pedestrian and Bicyclist Attitudes and Behaviors.

²⁵ Highway Statistics, 2001.

²⁶ Clarke, A. National Household Transportation Survey, original analysis.

²⁷ 2001 National Household Travel Survey; Fatality Analysis Reporting System.

 ²⁸ Macbeth, A.G. (1999) Bicycle Lanes in Toronto ITE Journal 38-46.
 ²⁹ Giles-Corti, B., & Donovan, R.J. (2002). The relative influence of individual, social, and physical environment determinants of physical activity. Social Science & Medicine, 54 1793-1812.

U.S. Department of Transportation Federal Highway Administration

Environment

FHWA > HEP > Environment > Human > Bicycle & Pedestrian

United States Department of Transportation Policy Statement on Bicycle and Pedestrian Accommodation Regulations and Recommendations

Signed on March 11, 2010 and announced March 15, 2010

Note: Also available on the United States Department of Transportation Website

Purpose

The United States Department of Transportation (DOT) is providing this Policy Statement to reflect the Department's support for the development of fully integrated active transportation networks. The establishment of well-connected walking and bicycling networks is an important component for livable communities, and their design should be a part of Federal-aid project developments. Walking and bicycling foster safer, more livable, family-friendly communities; promote physical activity and health; and reduce vehicle emissions and fuel use. Legislation and regulations exist that require inclusion of bicycle and pedestrian policies and projects into transportation plans and project development. Accordingly, transportation agencies should plan, fund, and implement improvements to their walking and bicycling networks, including linkages to transit. In addition, DOT encourages transportation agencies to go beyond the minimum requirements, and proactively provide convenient, safe, and context-sensitive facilities that foster increased use by bicyclists and pedestrians of all ages and abilities, and utilize universal design characteristics when appropriate. Transportation programs and facilities should accommodate people of all ages and abilities, including people too young to drive, people who cannot drive, and people who choose not to drive.

Policy Statement

The DOT policy is to incorporate safe and convenient walking and bicycling facilities into transportation projects. Every transportation agency, including DOT, has the responsibility to improve conditions and opportunities for walking and bicycling and to integrate walking and bicycling into their transportation systems. Because of the numerous individual and community benefits that walking and bicycling provide — including health, safety, environmental, transportation, and quality of life — transportation agencies are encouraged to go beyond minimum standards to provide safe and convenient facilities for these modes.

Authority

This policy is based on various sections in the United States Code (U.S.C.) and the Code of www.fhwa.dot.gov/.../policy_accom.htm

Federal Regulations (CFR) in Title 23—Highways, Title 49—Transportation, and Title 42—The Public Health and Welfare. These sections, provided in the Appendix, describe how bicyclists and pedestrians of all abilities should be involved throughout the planning process, should not be adversely affected by other transportation projects, and should be able to track annual obligations and expenditures on nonmotorized transportation facilities.

Recommended Actions

The DOT encourages States, local governments, professional associations, community organizations, public transportation agencies, and other government agencies, to adopt similar policy statements on bicycle and pedestrian accommodation as an indication of their commitment to accommodating bicyclists and pedestrians as an integral element of the transportation system. In support of this commitment, transportation agencies and local communities should go beyond minimum design standards and requirements to create safe, attractive, sustainable, accessible, and convenient bicycling and walking networks. Such actions should include:

- Considering walking and bicycling as equals with other transportation modes: The primary goal of a transportation system is to safely and efficiently move people and goods. Walking and bicycling are efficient transportation modes for most short trips and, where convenient intermodal systems exist, these nonmotorized trips can easily be linked with transit to significantly increase trip distance. Because of the benefits they provide, transportation agencies should give the same priority to walking and bicycling as is given to other transportation modes. Walking and bicycling should not be an afterthought in roadway design.
- Ensuring that there are transportation choices for people of all ages and abilities, especially children: Pedestrian and bicycle facilities should meet accessibility requirements and provide safe, convenient, and interconnected transportation networks. For example, children should have safe and convenient options for walking or bicycling to school and parks. People who cannot or prefer not to drive should have safe and efficient transportation choices.
- Going beyond minimum design standards: Transportation agencies are encouraged, when possible, to avoid designing walking and bicycling facilities to the minimum standards. For example, shared-use paths that have been designed to minimum width requirements will need retrofits as more people use them. It is more effective to plan for increased usage than to retrofit an older facility. Planning projects for the long-term should anticipate likely future demand for bicycling and walking facilities and not preclude the provision of future improvements.
- Integrating bicycle and pedestrian accommodation on new, rehabilitated, and limited-access bridges: DOT encourages bicycle and pedestrian accommodation on bridge projects including facilities on limited-access bridges with connections to streets or paths.
- Collecting data on walking and biking trips: The best way to improve transportation networks for any mode is to collect and analyze trip data to optimize investments. Walking and bicycling trip data for many communities are lacking. This data gap can be overcome by establishing routine collection of nonmotorized trip information. Communities that routinely collect walking and bicycling data are able to track trends and prioritize investments to ensure the success of new facilities. These data are also valuable in linking walking and bicycling with transit.
- Setting mode share targets for walking and bicycling and tracking them over time: A

byproduct of improved data collection is that communities can establish targets for increasing the percentage of trips made by walking and bicycling.

- Removing snow from sidewalks and shared-use paths: Current maintenance provisions require pedestrian facilities built with Federal funds to be maintained in the same manner as other roadway assets. State Agencies have generally established levels of service on various routes especially as related to snow and ice events.
- Improving nonmotorized facilities during maintenance projects: Many transportation agencies spend most of their transportation funding on maintenance rather than on constructing new facilities. Transportation agencies should find ways to make facility improvements for pedestrians and bicyclists during resurfacing and other maintenance projects.

Conclusion

Increased commitment to and investment in bicycle facilities and walking networks can help meet goals for cleaner, healthier air; less congested roadways; and more livable, safe, cost-efficient communities. Walking and bicycling provide low-cost mobility options that place fewer demands on local roads and highways. DOT recognizes that safe and convenient walking and bicycling facilities may look different depending on the context — appropriate facilities in a rural community may be different from a dense, urban area. However, regardless of regional, climate, and population density differences, it is important that pedestrian and bicycle facilities be integrated into transportation systems. While DOT leads the effort to provide safe and convenient accommodations for pedestrians and bicyclists, success will ultimately depend on transportation agencies across the country embracing and implementing this policy.

Ray LaHood, United States Secretary of Transportation

APPENDIX

Key Statutes and Regulations Regarding Walking and Bicycling

Planning Requirements

The State and Metropolitan Planning Organization (MPO) planning regulations describe how walking and bicycling are to be accommodated throughout the planning process (e.g., see 23 CFR 450.200, 23 CFR 450.300, 23 U.S.C. 134(h), and 135(d)). Nonmotorists must be allowed to participate in the planning process and transportation agencies are required to integrate walking and bicycling facilities and programs in their transportation plans to ensure the operability of an intermodal transportation system. Key sections from the U.S.C. and CFR include, with italics added for emphasis:

- The scope of the metropolitan planning process "will address the following factors...(2) Increase the safety for motorized and *non-motorized users*; (3) Increase the security of the transportation system for motorized and *non-motorized users*; (4) Protect and enhance the environment, promote energy conservation, improve the quality of life..." 23 CFR 450.306(a). See 23 CFR 450.206 for similar State requirements.
- Metropolitan transportation plans "...shall, at a minimum, include...existing and proposed

transportation facilities (including major roadways, transit, multimodal and intermodal facilities, *pedestrian walkways and bicycle facilities*, and intermodal connectors that should function as an integrated metropolitan transportation system..." 23 CFR 450.322(f). See 23 CFR 450.216(g) for similar State requirements.

- The plans and transportation improvement programs (TIPs) of all metropolitan areas "shall provide for the development and integrated management and operation of transportation systems and facilities (including *accessible pedestrian walkways and bicycle transportation facilities*)." 23 U.S.C. 134(c)(2) and 49 U.S.C. 5303(c)(2). 23 CFR 450.324(c) states that the TIP "shall include ...trails projects, pedestrian walkways; and bicycle facilities..."
- 23 CFR 450.316(a) states that "The MPOs shall develop and use a documented participation plan that defines a process for providing...representatives of users of pedestrian valkways and bicycle transportation facilities, and representatives of the disabled, and other interested parties with reasonable opportunities to be involved in the metropolitan planning process." 23 CFR 450.210(a) contains similar language for States. See also 23 U.S.C. 134(i)(5), 135(f)(3), 49 U.S.C. 5303(i)(5), and 5304(f)(3) for additional information about participation by interested parties.

Prohibition of Route Severance

The Secretary has the authority to withhold approval for projects that would negatively impact pedestrians and bicyclists under certain circumstances. Key references in the CFR and U.S.C. include:

- "The Secretary shall not approve any project or take any regulatory action under this title that will result in the severance of an existing major route or have significant adverse impact on the safety for nonmotorized transportation traffic and light motorcycles, unless such project or regulatory action provides for a reasonable alternate route or such a route exists." 23 U.S.C. 109(m).
- In any case where a highway bridge deck being replaced or rehabilitated with Federal financial participation is located on a highway on which bicycles are permitted to operate at each end of such bridge, and the Secretary determines that the safe accommodation of bicycles can be provided at reasonable cost as part of such replacement or rehabilitation, then such bridge shall be so replaced or rehabilitated as to provide such safe accommodations." 23 U.S.C. 217(e). Although this statutory requirement only mentions bicycles, DOT encourages States and local governments to apply this same policy to pedestrian facilities as well.
- 23 CFR 652 provides "procedures relating to the provision of pedestrian and bicycle accommodations on Federal-aid projects, and Federal participation in the cost of these accommodations and projects."

Project Documentation

 "In metropolitan planning areas, on an annual basis, no later than 90 calendar days following the end of the program year, the State, public transportation operator(s), and the MPO shall cooperatively develop a listing of projects (including investments in *pedestrian walkways and bicycle transportation facilities*) for which funds under 23 U.S.C. or 49 U.S.C. Chapter 53 were obligated in the preceding program year." 23 CFR 332(a).

Accessibility for All Pedestrians

- Public rights-of-way and facilities are required to be accessible to persons with disabilities through the following statutes: Section 504 of the Rehabilitation Act of 1973 (Section 504) (29 U.S.C. §794) and Title II of the Americans with Disabilities Act of 1990 (ADA) (42 U.S.C. §§ 12131-12164).
- The DOT Section 504 regulation requires the Federal Highway Administration (FHWA) to monitor the compliance of the self-evaluation and transition plans of Federal-aid recipients (49 CFR §27.11). The FHWA Division offices review pedestrian access compliance with the ADA and Section 504 as part of their routine oversight activities as defined in their stewardship plans.
- FHWA posted its <u>Clarification of FHWA's Oversight Role in Accessibility</u> to explain how to accommodate accessibility in policy, planning, and projects.

Additional Resources

For more information about:

FHWA Bicycle and Pedestrian Program Resources

- FHWA's Bicycle and Pedestrian Program
- FHWA guidance documents on walking and bicycling
- Publications related to walking and bicycling
- Information about State and local resources
- Equestrian and Other Nonmotorized Use on Bicycle and Pedestrian Facilities
- Framework for Considering Motorized Use on Nonmotorized Trails and Pedestrian Walkways
- Manuals and Guides for Trail Design, Construction, Maintenance, and Operation
- Recreational Trails
- Shared-Use Paths Along or Near Freeways and Bicycles on Freeways
- Snow Removal on Sidewalks Constructed with Federal Funding
- Federal Aid funding resources for walking and bicycling facilities
- Federal funding spent on walking and bicycling facilities

Accessibility

- FHWA American with Disabilities Act (ADA) resources
- U.S. Access Board information about ADA for public rights of way
- <u>Accessibility Guidance for Bicycle and Pedestrian Facilities, Recreational Trails, and</u>
 <u>Transportation Enhancement Activities</u>

Pedestrian and Bicycle Safety

- FHWA Pedestrian and Bicycle Safety Program
- FHWA Pedestrian and Bicycle Safety Research
- The National Highway Traffic Safety Administration's <u>Pedestrian</u> and <u>Bicycle</u> Safety Programs

Context Sensitive Solutions

• FHWA and Context Sensitive Solutions

State Bicycle and Pedestrian Contacts

State Bicycle and Pedestrian Coordinators

To provide Feedback, Suggestions, or Comments for this page contact Gabe Rousseau at gabe.rousseau@dot.gov.

This page last modified on January 4, 2011

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United States Department of Transportation - Federal Highway Administration

Substitute Bill No. 2 for

BILL NO. 238 , 2013

ORDINANCE NO. , 2014

Introduced by Councilmember _____ Dolan

AN ORDINANCE

AMENDING CHAPTER 1105, TITLE XI SLCRO 1974 AS AMENDED, "DEPARTMENT OF HIGHWAYS AND TRAFFIC," BY ENACTING AND ADDING THERETO ONE NEW SECTION ESTABLISHING THE COMPLETE STREETS POLICY.

BE IT ORDAINED BY THE COUNTY COUNCIL OF ST. LOUIS COUNTY, MISSOURI, AS FOLLOWS:

SECTION 1. Chapter 1105, Title XI SLCRO 1974 as amended, "Department of Highways and Traffic," is amended by enacting and adding thereto one new section as follows:

1105.250 Complete Streets. 1. This ordinance sets forth the guiding principles and practices that shall be considered in St. Louis County ("County") transportation projects. It is the vision of the County to continue to develop and expand upon a safe, reliable, efficient, integrated, accessible and connected multimodal transportation system that shall promote access, mobility and health for all users; to ensure that the safety, convenience and comfort of all users of the transportation system are genuinely considered, including pedestrians, bicyclists, users of mass transit, people of all ages and abilities, motorists, emergency responders, freight providers and adjacent land users; and to continue to encourage safe walking, bicycling, transit and vehicle use for all users, regardless of age or ability, in efforts to create an interconnected network of complete streets, linking communities together. County believes inclusion of complete streets will help promote healthy, livable communities and further support a variety of mobility goals expressed in the St. Louis County Strategic Plan.

2. As used in this section: i. "complete street" means a transportation corridor for all users: pedestrians, bicyclists, transit users, and motorists. Complete streets are designed and operated to enable safe accessible travel for all users with a goal towards creating a network of complete streets. Transportation improvements, facilities and amenities that may contribute to complete streets and that are considered as elements of a complete street are: Americans with Disabilities Act (ADA) compliant pedestrian access routes, street and sidewalk lighting, pedestrian and bicycle facilities; access management; ADA compliant transit stops and stations; context sensitive landscaping, utility relocations and street amenities allowing for efficient levels of service.

ii. "Pedestrian" means:

(a) <u>A person on foot; or</u>

(b) <u>A person using any means of conveyance propelled by</u> human power other than a bicycle; or

(c) <u>A person using an electrical personal assistive</u> mobility device; or

(d) A person operating a self-propelled wheelchair, motorized tricycle, or motorized quadricycle, and by reason of physical disability, is otherwise restricted in movement or unable to move about on foot.

3. The Department of Highways and Traffic and Public Works ("Department") will, where practicable, economically feasible and maintainable, routinely incorporate one or more complete street elements into County transportation projects to create a safer, more accessible street for all users. These elements provide appropriate accommodation for bicyclists, pedestrians, transit users, motorists, and persons of all abilities, regardless of age, while promoting safe operation for all users, in a coordinated manner consistent with, context sensitive to and supportive of, the surrounding community.

4. The Director of Highways and Traffic and Public Works ("Director") shall consider the incorporation of federally recognized best practice complete street elements and allow design flexibility to balance user needs, where appropriate, in the design and construction of County transportation projects, improvements and facilities. Other factors to be considered shall include, but not be limited to: cost of improvements; budget for the

St. Louis County

project; space and area requirements and limitations; federal, state and local legal requirements and limitations; property rights and acquisition; foreseeable future land use; and on-going maintenance and operational costs. This policy further requires consideration of complete street elements by the Director of Planning and the Planning Commission through the planning, development review and approval process or in other appropriate circumstances.

5. County will incorporate complete streets principles into public strategic plans, standards plans, manuals, rules, regulations and programs as appropriate.

6. County shall foster partnerships with the State of Missouri, local municipalities, neighboring communities, Metro, business districts, chambers of commerce, Great Rivers Greenway and other agencies, in consideration of functional facilities and accommodations in furtherance of the County's complete streets policy and the continuation of such facilities and accommodations within other County communities. Elements that require maintenance by other entities will be handled via separate agreement between the interested parties.

7. County recognizes that complete streets may be achieved through single elements incorporated into a particular project or incrementally through a series of smaller improvements over time. County intends to investigate and draw upon various possible funding sources, including partnering with other communities and agencies, to plan and implement this policy in order to make complete street elements more economically feasible.

8. During the planning phase of County transportation projects, the Director will task staff to analyze ways to incorporate one or more complete street elements into the County transportation project and document study results. The study and analysis will include cost estimates, whether the elements can be incorporated in a safe manner, the degree that such improvements or facilities may be used, the benefit of such improvements or facilities to other public transportation improvements, whether additional property is required, physical or area requirements or limitations, long-term maintenance considerations and any other factors deemed by the Director to be relevant. Study details will be commensurate with project type and size and in accordance with implementation procedures. Emergency maintenance and Intelligent Transportation System (ITS) projects will be excluded from study. Routine maintenance projects may be excluded from these requirements by the Director of Highways on a case-by-case basis. Such exclusions will be documented in the planning process.

The Director will brief the St. Louis County Board of Highways and Traffic ("Board") regarding details of the complete streets analyses. The brief will also be distributed in writing to the Interdepartmental Advisory Team established pursuant to subsection 9 of this section and made available on the County website.

9. The Director will form an Interdepartmental Advisory Team to discuss complete streets goals in context of all County policies, plans and projects and in accordance with the County's Strategic Plan. The Interdepartmental Advisory Team will consist of Directors or their designees from the Department of Highways and Traffic/Public Works, and the Departments of Planning, Health, Parks and Recreation and any other departmental Advisory Team shall, within six months of ordinance adoption, initiate the following:

(a) Meet quarterly to discuss implementation and barriers to inclusion of complete streets elements into recent and ongoing projects;

(b) Develop an action plan to more fully integrate complete streets principles into appropriate policy documents, plans, project selection processes, design manuals and implementation (construction and maintenance) procedures;

(c) Propose revisions to the Zoning and Subdivision Ordinances and other applicable regulations to integrate, accommodate and balance the needs of all users of the transportation network;

4

(d) Convene a Complete Streets Peer Advisory Committee;

(e) On a semi-annual basis, prepare a summary briefing regarding consideration of and progress towards complete streets implementation including quantifying metrics and performance measures and present this briefing to the Board of Highways and Traffic and the County Council.

10. A Complete Streets Peer Advisory Committee shall be convened by the Interdepartmental Advisory Team to provide input and support for continuous improvement and coordination of complete streets projects throughout St. Louis County. The Peer Advisory Committee shall include, but not be limited to, representation from MoDOT, Metro, Great Rivers Greenway, St. Louis County Municipal League, organizations that support the disability community such as the St. Louis County Commission on disabilities, the Home Builders Association, AGC of St. Louis, the St. Louis Association of Realtors, and organizations that support multi-modal facilities such as Trailnet. Other members may include representation from the bicycle, pedestrian, youth, elderly or disabled communities or other advocacy organizations as relevant. The Peer Advisory Committee shall:

(a) Meet on a semi-annual basis, convening within six months of the effective date of this ordinance.

(b) Review and provide comment on the Department's semiannual report to the Board and County Council.

(c) Provide best practices, lessons learned, case studies and other resources on complete streets that the County can use to continually improve the complete streets action plan developed by the Interdepartmental Advisory Team.

(d) Assist in the identification of appropriate and reasonable performance measures and help establish benchmarks for performance. The Peer Advisory Committee may seek assistance from appropriate community resources to help measure and monitor performance. Results of the benchmarking and performance will be collected annually and reported to the County Council.

11. County personnel will routinely seek professional development on complete streets principles and continue

to attend workshops and other educational opportunities available to planners and engineers so that everyone working on the transportation network understands the importance of the complete streets vision and how they can implement it in their everyday work. County also recognizes that public outreach, education and communication are key factors of success.

ADOPTED:_____

APPROVED:

CHAIR, COUNTY COUNCIL

ATTEST:

ADMINISTRATIVE DIRECTOR COUNTY EXECUTIVE

APPROVED AS TO LEGAL FORM:

COUNTY COUNSELOR

FORWARD

Bicycling and walking issues have grown in significance throughout the 1990's. As the new millennium dawns, public agencies and public interest groups alike are striving to define the most appropriate way in which to accommodate the two modes within the overall transportation system so that those who walk or ride bicycles can safely, conveniently, and comfortably access every destination within a community.

Public support and advocacy for improved conditions for bicycling and walking has created a widespread acceptance that more should be done to enhance the safety, comfort, and convenience of the non-motorized traveler. Public opinion surveys throughout the 1990's have demonstrated strong support for increased planning, funding and implementation of shared use paths, sidewalks, and on-street facilities.

At the same time, public agencies have become considerably better equipped to respond to this demand. Research and practical experience in designing facilities for bicyclists and pedestrians has generated numerous national, State and local design manuals and resources. An increasing number of professional planners and engineers are familiar with this material and are applying this knowledge in towns and cities across the country.

The 1990 Americans with Disabilities Act, building on an earlier law requiring curb ramps in new, altered, and existing sidewalks, added impetus to improving conditions for sidewalk users. People with disabilities rely on the pedestrian and transit infrastructure, and the links between them, for access and mobility.

Congress and many State legislatures have made it considerably easier in recent years to fund non-motorized projects and programs, and a number of laws and regulations now mandate certain planning activities and design standards to guarantee the inclusion of bicyclists and pedestrians. In fact, the St. Joseph Area Transportation Study Organization, in its recent update to the twenty year long range transportation plan, *St. Joseph 2020: Vision for the Future*, April, 2000 states that bicyclists and pedestrians are *intended users* of the highway and street network.

Despite these many advances, injury and fatality numbers for bicyclists and pedestrians remain stubbornly high, levels of bicycling and walking remain frustratingly low, and most communities continue to grow in ways that make travel by means other than the private automobile quite challenging. Failure to provide an accessible pedestrian network for people with disabilities often requires the provision of costly paratransit (public transit service for the disabled community) service. Ongoing investment in the Nation's transportation infrastructure is still more likely to overlook rather than integrate bicyclists and pedestrians.

--Excerpt from Federal Highway Administration Design Guidance, Accommodating Bicycle and Pedestrian Travel: A Recommended Approach, 1999.

St. Joseph Bicycle and Pedestrian Masterplan

This document is an update to the *Urban Trail Masterplan* produced in 1995 for the City of St. Joseph, Missouri by Bucher, Willis & Ratliff. The original document set as its focus the development of an urban trail system throughout the metropolitan area and region. The City of St. Joseph and the Village of Country Club, through a multi-phased approach, have since independently pursued system development through the metropolitan planning organization (MPO).

However, the masterplan also discussed the notion of facility integration and design accommodation, a message that was generally glossed over in the rush to build "trails" that followed the passage of the Intermodal Surface Transportation Efficiency Act of 1991 (ISTEA) and the sudden availability of funds to develop such systems.

Through the Enhancement Program, funded via ISTEA and continued under its successor legislation, the Transportation Efficiency Act for the 21st Century (TEA-21), design, right-of-way, and construction funds were made available for jurisdictions to accommodate bicyclists and pedestrians. The original concept was that the further cyclists and walkers were from cars, the better; hence, the concept of separated trail systems.

Trails, as one option for non-motorized modes, are appropriate in some instances. The major recognition that is needed in many communities is that trails are NOT a good or safe replacement in all locations or in all situations. Trails, in fact, should generally make up a rather small percentage of bicycle and pedestrian (B&P) modal accommodation and an even smaller percentage of the overall mileage.

The issues of accommodation, inclusion type, and locations of improvements have been up for debate at the state and national levels as well. In Missouri, the Missouri Department of Transportation (MoDot) has taken a leadership role in coordinating bicycle and pedestrian efforts throughout the state. The Missouri Bicycle and Pedestrian Advisory Committee was formed to recommend to the DOT changes in all facets of transportation that effect these modes, be they design issues, maintenance issues, educational issues, safety issues, or planning issues.

To that end a *General Pedestrian and Bicycle Guide* was produced by the committee and adopted by MoDot. It sets forth a first step toward inclusion of bicycle and pedestrian needs in the planning and design of new roadway facilities. The document represents an important first step toward effecting a statewide change in the approach to bicycle and pedestrian accommodation. This masterplan begins at the preliminary levels established by the MoDot plan and the *Urban Trail Masterplan* and extends a logical approach toward the issues that is consistent with national guidance on the subjects.

In general, this plan is intended make clear some of the vagaries of past practice and policy and establish some distinction between tools that should be utilized in certain cases and tools that should left on the shelf in other cases. Additionally, the plan is intended to:

- Create a safe, convenient and attractive bicycling and walking environment.
- Adopt design standards that create safe and convenient facilities to encourage bicycling and walking.
- Provide uniform signing and marking of all bikeways and walkways.
- Enhance the quality of life for St. Joseph area residents.

SECTION 3 POLICY STATEMENT

1. Bicycle and pedestrian ways shall be established in new construction and reconstruction projects throughout the metropolitan area, unless one or more of three conditions are met:

- A. Bicyclists and pedestrians are prohibited by law from using the roadway. In this instance a greater effort may be necessary to accommodate bicyclists and pedestrians elsewhere within the right-of-way or within the same transportation corridor (interstates).
- B. The cost of establishing bikeways or walkways would be excessively disproportionate to the need or probable use. Excessively disproportionate is defined as exceeding twenty percent of the cost of the larger transportation project, exclusive of right-of-way costs.
- C. Where sparsity of population indicate an absence of need. For example, all construction of new public streets shall include sidewalk improvements on both sides, unless the street is a cul-de-sac with four or fewer dwellings or the street has severe topographic or natural resource constraints.

2. In rural areas, paved shoulders should be included in all new construction and reconstruction projects on roadways used by more than 1,000 vehicles per day. In conservation design subdivisions, "bike friendly" lanes may be provided in lieu of other accommodations such as trails or sidewalks. These treatments have safety and operational advantages for all road users in addition to providing a place for bicyclists and pedestrians to operate.

Rumble strips are not recommended where shoulders are used by bicyclists unless there is a minimum clear path of four feet in which a bicycle may safely operate. The exact location of the rumble strip in relation to the automobile travel lane may be determined by the agency concerned until such time that sufficient research has been completed to indicate safe placement of this safety feature.

- 3. Sidewalks, shared use paths, street crossings (including over-and undercrossings), pedestrian signals, signs, street furniture, transit stops and facilities, and all connecting pathways shall be designed, constructed, operated and maintained so that all pedestrians, including people with disabilities, can travel safely and independently. Americans with Disabilities Act Standards design shall be in compliance with guidance set forth by the Americans with Disabilities Act Accessibility Guidelines (ADAAG), *Designing Sidewalks and Trails for Access*, July 1999 and its successor updates/revisions.
- 4. The design and development of the transportation infrastructure shall improve conditions for bicycling and walking through the following additional steps:
- Planning projects for the long-term. Transportation facilities are long-term investments that remain in place for many years. The design and construction of new facilities should anticipate likely future demand for bicycling and walking facilities and not preclude the provision of future improvements. For example, a bridge that is likely to remain in place for 50 years might be built with sufficient width for safe bicycle and pedestrian use in anticipation that facilities will be available at either end of the bridge, even if that is not the existing condition.
- Addressing the need for bicyclists and pedestrians to cross corridors as well as travel along them. Even where bicyclists and pedestrians may not commonly use a particular travel corridor that is being improved or constructed, they will likely need to be able to cross that corridor safely and conveniently. Therefore, the design of intersections and interchanges shall accommodate bicyclists and pedestrians in a manner that is safe, accessible, and convenient.
- Designing facilities to the best currently available standards and guidelines. The design of facilities for bicyclists and pedestrians shall follow design guidelines and standards that are commonly used, such as the Missouri Department of Transportation's *General Pedestrian and Bicycle Guide*, the ITE Recommended Practice Design and Safety of Pedestrian Facilities, AASHTO Guide for the Development of Bicycle Facilities, and AASHTO's A Policy on Geometric Design of Highway and Streets. Where these standards are in conflict with the Americans with Disabilities Act Accessibility Guidelines (ADAAG), Designing Sidewalks and Trails for Access, July 1999, the ADAAG shall have precedence. However, except in the case of ADA standards, the standards set forth in this document

Greater St. Joseph Area Metropolitan Planning Organization - 2002

shall have precedence, followed in descending order by MoDot's *General Pedestrian and Bicycle Guide* and the remaining citations listed in this paragraph in the order listed.

Crystal City

Complete Streets policy

(a) *Purpose*. The purpose of this policy is to set forth guiding principles and practices for use in all transportation projects, where practicable, economically feasible, and otherwise in accordance with applicable law, so as to encourage walking, bicycling, and other non-motorized forms of transit, in addition to normal motorized transit, including personal, freight, and public transit vehicles. All uses must be designed to allow safe operations for all users regardless of age or ability. The ultimate goal of this policy is the creation of an interconnected network of Complete Streets that balances the needs of all users in pleasant and appealing ways in order to achieve maximum functionality and use.

(b) Application and scope.

(1) This policy requires the city administrator to include complete street elements in the design, construction and maintenance of public transportation projects, improvements and facilities. The city administrator or city council may exempt a project from this policy provided one or more of the following conditions are met:

(i) Non-motorized use of the roadway under consideration is prohibited by law. In this case a greater effort may be necessary to accommodate bicyclists and pedestrians elsewhere within the right of way or within the same transportation corridor.

(ii) The cost of inclusion would be excessively disproportionate to the need or probable use. Excessively disproportionate is defined as exceeding twenty percent of the cost of the larger transportation project. This twenty percent figure should be used in an advisory rather than an absolute sense.

(iii) The street has severe topographic or natural resource constraints.

In all cases where an exemption has been granted, the city administrator or other appropriate official shall document the decision and the invoked exemption condition(s) in the project plan.

(2) This policy requires consideration of complete streets elements by the Planning and Zoning Commission and Board of Zoning Appeals, in appropriate circumstances. Accordingly, the city strongly encourages all developers and builders to obtain and comply with, as appropriate, these standards.

(3) This policy is intended to cover all development and redevelopment in the public domain within Crystal City. This includes all public transportation projects such as, but not limited to, new road construction, reconstruction retrofits, upgrades, resurfacing, and rehabilitation. This also includes privately built roads intended for public use. As such, compliance with these principles may be factored into decisions related to the city's participation in private projects and whether the city will accept possession of privately built roads constructed after the passage of

this ordinance. The city administrator, on a case-by-case basis, may exclude routine maintenance from these requirements.

(4) The city understands that special considerations and designs are necessary to accommodate older adults and disabled citizens. Accordingly, the city will ensure that those needs are met in all complete streets designs. All public transportation projects involving complete streets elements, where practicable, shall be ADA compliant to help meet those special considerations.

(c) Guiding principles and practices.

(1) "Complete street" defined. A complete street is designed to be a transportation corridor for all users: pedestrians, cyclists, transit users, and motorists. Complete streets are designed and operated to enable safe continuous travel networks for all users. Pedestrians, bicyclists, motorists and bus riders of all ages and abilities are able to safely move from destination to destination along and across a network of complete streets. Transportation improvements, facilities and amenities that may contribute to complete streets and that are considered as elements of a "complete street" include: street and sidewalk lighting; pedestrian and bicycle safety improvements; access improvements, including compliance with the Americans with Disabilities Act; public transit facilities accommodation including, but not limited, to pedestrian access improvement to transit stops and stations; street trees and landscaping; drainage; and street amenities.

(2) The city will strive, where practicable and economically feasible, to incorporate "complete streets" elements into all public transportation projects in order to provide appropriate accommodation for bicyclists, pedestrians, transit users and persons of all abilities, while promoting safe operation for all users, in comprehensive and connected networks in a manner consistent with, and supportive of, the surrounding community.

(3) The city will incorporate complete streets principles into all public strategic plans, upon subsequent updates. The principles, where practicable, shall be incorporated into other public works plans, manuals, rules, regulations, operational standards, and programs as appropriate and directed by the city administrator. The principles shall be incorporated into appropriate materials and resources no later than two years after the adoption of this ordinance.

(4) It shall be a goal of the city to foster partnerships with the State of Missouri, Jefferson County, neighboring communities, and Crystal City Business Districts in consideration of functional facilities and accommodations in furtherance of the city's complete streets policy and the continuation of such facilities and accommodations beyond the city's borders.

(5) The city recognizes that complete streets may be achieved through single elements incorporated into a particular project or incrementally through a series of

Crystal City

smaller improvements or maintenance activities over time. The city will attempt to draw upon all possible funding sources to plan and implement this policy and shall investigate grants that may be available to make complete streets elements more economically feasible.

(6) The city recognizes that the elements comprising a complete street are only effective when appealing and pleasant to use and will ensure improvements meet those standards.

(d) *Study/analysis to be undertaken as part of public transportation project.* During the planning phase of any public transportation improvement project, a designee of the city administrator (which may be the street superintendent, the city's design engineer, or other person or firm deemed appropriate by the city administrator) shall conduct a study and analysis relating to the addition and incorporation of complete streets elements into the project.

The study and analysis shall include cost estimates, whether the elements could be incorporated in a safe and legal manner, the degree that such improvements or facilities may be utilized, the benefit of such improvements or facilities to other public transportation improvements, whether additional property is required, physical or area requirements or limitations and any other factors deemed relevant.

Such study and analysis shall be submitted to the city administrator for consideration in the design and planning of the public transportation project. The city administrator shall incorporate complete streets elements in each public transportation project to the extent that such is economically and physically feasible.

(e) Administration.

(1) The city administrator shall be responsible for the overall implementation and execution of the complete streets principles and practices.

(2) The city administrator shall collaborate with appropriate staff to adopt a complete streets checklist for use on all public transportation projects. The city encourages all developers and builders to obtain and use this checklist.

(3) When available, appropriate, and monetarily feasible, the city shall support staff professional development and training on non-motorized transportation issues through attending conferences, classes, seminars, and workshops.

FESTUS

RESOLUTION NO. <u>3924 1/2</u>

A RESOLUTION OF THE CITY COUNCIL OF THE CITY OF FESTUS, MISSOURI; ESTABLISHING A "COMPLETE STREETS" PROGRAM, AS DESCRIBED IN ATTACHED EXHIBIT "A" AND FULLY INCORPORATED HEREIN; AND ESTABLISHING AN EFFECTIVE DATE.

NOW, THEREFORE, BE IT RESOLVED BY THE CITY COUNCIL OF THE CITY OF FESTUS, MISSOURI, as follows:

<u>SECTION I</u>. That the City Council of the City of Festus does hereby establish a "Complete Streets" program.

<u>SECTION II</u>. That the "Complete Streets" program is attached Exhibit "A" and is incorporated as if fully set out herein.

<u>SECTION III</u>. This Resolution shall be in full force and effect from and after the date of its passage by the City Council and the approval of the Mayor.

READ AND PASSED THIS _____ DAY OF _____, 2010

President of the City Council

Mayor of the City of Festus

ATTEST:

City Clerk



City Manager 10 N. Bemiston Avenue Clayton, MO 63105

REQUEST FOR BOARD ACTION

TO: MAYOR GOLDSTEIN; BOARD OF ALDERMEN
 FROM: CRAIG OWENS, CITY MANAGER
 MIKE PRATT, DIRECTOR OF PUBLIC WORKS
 DATE: JANUARY 10, 2012

RE: AN ORDINANCE APPROVING THE CLAYTON COMPLETE STREETS POLICY

Since 1997 when construction of the first streetscape improvement project in downtown Clayton began, the City has been enacting visions and master plans such as the 2009 Brentwood, Clayton, Maplewood and Richmond Heights Bikeable Walkable Communities Plan, the City of Clayton Vision 2013, and 2010 Downtown Clayton Master Plan Update, that have included guiding principles to foster all safe and accessible modes of travel for all users. It is a natural progression that the City would now seek to adopt an all-encompassing policy that our streets should work for everyone, of all ages and abilities, regardless of how they travel. This simple idea is commonly referred to as "Complete Streets". The power of the Complete Streets philosophy is that it fundamentally redefines what a street is intended to do, what goals a transportation agency is going to meet, and how a community will spend its transportation money. It breaks down the traditional separation of "roadways," "transit," and "biking/walking," and instead focuses on the desired outcome of a transportation system that supports safe use of the roadway for everyone, by whatever means they are traveling.

The Clayton Complete Streets Policy is based on the ten elements that the National Complete Streets Coalition has determined should be part of an "ideal" Complete Streets policy. Though the concept of "Complete Streets" is itself simple and inspiring, the Coalition has found, through research and practice, that a policy must do more than simply affirm support for Complete Streets. The ten elements refine the vision, provide clear direction and intent, are adaptable to a community's needs, and grant the flexibility in design and approach necessary to secure an effective Complete Streets process and outcome. The Clayton Complete Streets Policy echoes these ideals.

STAFF RECOMMENDATION: To approve the ordinance adopting the Clayton Complete Streets Policy.

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BILL NO. 6294

ORDINANCE NO.

AN ORDINANCE APPROVING THE CLAYTON COMPLETE STREETS POLICY

WHEREAS, the City desires to encourage walking, bicycling and transit use as safe, convenient and widely available modes of transportation for all people; and

WHEREAS, the City of Clayton Vision 2013 includes in its guiding principles the fostering of all safe and accessible modes of travel including walking and biking; and

WHEREAS, the 2010 Downtown Clayton Master Plan Update includes guidance for the development of a well-run, efficient, and connected transit systems for all users; and

WHEREAS, the City of Clayton partnered with surrounding communities to develop the 2009 Brentwood, Clayton, Maplewood and Richmond Heights Bikeable Walkable Communities Plan that provides for a connected, integrated network of regional bike routes; and

WHEREAS, desires to adopt a "Complete Streets" policy which is to be used as a guiding principle, where practicable and economically feasible, in the design, operation and maintenance of City streets to promote safe and convenient access and travel for all users including pedestrians, bicyclists, motorists, transit riders, and people of all abilities; and

WHEREAS, the City will strive to consult with business districts and neighborhood associations in consideration of functional facilities and accommodations in furtherance of the Clayton Complete Streets policy; and

WHEREAS, transportation improvements, facilities and amenities that may contribute to "Complete Streets" will be developed to fit in with the context of the surrounding community; and

WHEREAS, the City will consider such transportation improvements, facilities and amenities where such are practicable and economically feasible during the construction, reconstruction or other changes of transportation facilities on streets and redevelopment projects.

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NOW, THEREFORE, BE IT ORDAINED BY THE BOARD OF ALDERMEN OF THE CITY OF CLAYTON, MISSOURI, AS FOLLOWS:

Section 1 – Title

This policy shall be known as the "Clayton Complete Streets Policy".

Section 2 – Purpose

The Clayton Complete Street Policy sets forth guiding principles and practices to be considered in all public transportation projects, where practicable, economically feasible, and otherwise in accordance with applicable law, so as to encourage walking, bicycling and other non-motorized forms of transit, in addition to typical motorized transit including personal and public transit vehicles. All uses shall be designed to allow safe operations for all users regardless of age or ability. The ultimate goal of this policy is the creation of an interconnected network of complete streets that balances the needs of all users in order to achieve maximum functionality and use.

Section 3 – Applicability

While this policy does not require certain designs or construction standards and does not require specific improvements, this policy does require the Director of Public Works to consider complete street elements in the design, construction and maintenance of public transportation projects, improvements and facilities in addition to other considerations including, but not limited to cost of improvements, budget for the project, space and area requirements and limitations and legal requirements and limitations. This policy further requires consideration of complete street elements by the Director of Planning & Development Department and the Plan Commission through the planning, development review and approval process or in other appropriate circumstances.

This policy is intended to cover all development and redevelopment in the public domain within the City of Clayton. This includes all public transportation projects such as, but not limited to, new road construction, reconstruction, retrofits, upgrades, resurfacing, and rehabilitation. Routine maintenance may be excluded from these requirements by the Director of Public Works on a case-by-case basis. This policy also covers privately built roads intended for public use. As such, compliance with these principles may be factored into decisions related to the City's participation in private projects and whether the city will accept conveyance of privately built roads constructed after the passage of this policy.

Section 4 – Guiding Principles and Practices

<u>Complete street defined</u>. A complete street is one designed to be a transportation corridor for all users: pedestrians, cyclists, transit users, and motorists, that fits in with the context of the surrounding community. Complete streets are designed and operated to enable safe continuous travel networks for

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all users. Pedestrians, bicyclists, motorists and bus riders of all ages and abilities are able to safely move from destination to destination along and across a network of complete streets. Transportation improvements, facilities and amenities that may contribute to complete streets and that are considered as elements of a "complete street" include: street and sidewalk lighting; pedestrian and bicycle safety improvements; access improvements, including compliance with the latest criteria of the Americans with Disabilities Act (ADA), and the Public Right-of-Way Accessibility Guidelines (PROWAG); public transit facilities accommodation including, but not limited, to pedestrian access improvement to transit stops and stations; street trees and landscaping; drainage; and street amenities.

The City will strive, where practicable and economically feasible, to incorporate one (1) or more "complete street" elements into public transportation projects in order to provide appropriate accommodation for bicyclists, pedestrians, transit users and persons of all abilities, while promoting safe operation for all users, in comprehensive and connected networks in a manner consistent with, and supportive of, the surrounding community. The goal is a transportation system balance that recognizes the need for some roads to offer greater or lesser degrees of accommodation for each type of user, while still ensuring basic accommodation is provided for all permitted users.

The City will strive to incorporate complete streets principles into all public strategic plans and master land use plans, upon subsequent updates. The principles, where practicable, shall be incorporated into other Public Works plans, manuals, rules, regulations, operational standards, and programs as appropriate and directed by the Director of Public Works.

It shall be a goal of the City to foster partnerships with the State of Missouri, St. Louis County, neighboring communities and community stakeholders in consideration of functional facilities and accommodations in furtherance of the City's "Complete Streets" policy and the continuation of such facilities and accommodations beyond the City's borders.

The City recognizes that complete streets may be achieved through single elements incorporated into a particular project or incrementally through a series of smaller improvements or maintenance activities over time. The City will attempt to draw upon all possible funding sources to plan for and implement this policy and shall investigate grants that may be available to make complete streets elements more economically feasible.

Section 5 - Implementation

As part of the budgeting process for projects in the Capital Improvement Fund, the Capital Improvements Plan Ranking System Summary includes and shall continue to include prioritization criteria that give extra weight to projects that enhance access or mobility for those on foot, riding bicycles, or taking public transportation.

During the planning phase of any public improvement project, a designee of the Public Works Department shall conduct a study and analysis relating to the addition and incorporation of one or more "Complete Streets" elements into the public transportation portion of the project. The study and analysis shall include cost estimates, whether the elements could be incorporated in a safe manner, the degree that such improvements or facilities may be utilized, the benefit of such improvements or facilities to other public transportation improvements, whether additional property is required, physical or area requirements or limitations and verify the availability of maintenance funds to support proposed improvements and any other factors deemed relevant. Such study and analysis shall be submitted to the Director of Public Works for consideration in the design and planning of the public transportation project. The Director of Public Works shall consider the incorporation of one or more "Complete Streets" elements in each public transportation project to the extent that such is economically and physically feasible.

City personnel will continue to be encouraged to attend workshops and other training opportunities to planners and engineers so that everyone working on the transportation network understands the importance of the Complete Streets vision and how they can implement it in their everyday work.

As part of the City's ongoing performance measures efforts, criteria for the measurement of how well streets are serving all users will incorporated.

Section 6

This Ordinance shall be in full force and effect both from and after its passage by the Board of Aldermen.

Passed by the Board of Aldermen this 10th day of January, 2012.

Mayor

Attest:

City Clerk

Independence

RESOLUTION BILL NO. 11-717

RESOLUTION NO. _____5672

A RESOLUTION ESTABLISHING THE COMPLETE STREETS POLICY FOR THE CITY OF INDEPENDENCE, MISSOURI.

WHEREAS, Independence strives to be a sustainable and vibrant city with a dynamic spirit of cooperation among its diverse citizens, businesses, organizations, educational systems and governments; and,

WHEREAS, the City desires to promote public health by encouraging walking and bicycling as a part of active living; and,

WHEREAS, older citizens and citizens with disabilities often rely on transit, mobility aids and walking to meet basic transportation needs and benefit greatly from complete and welldesigned streets; and,

WHEREAS, the usual and customary users of the City's roads, streets and bridges include pedestrians, bicyclists and transit passengers of all ages and abilities, as well as drivers and passengers of automobiles, motorcycles, buses and trucks; and,

WHEREAS, the City envisions transportation as a planned, regionally integrated, multimodal, accessible and well-maintained system that facilitates movement about the city and encourages growth and economic development. This system includes vehicular, bicycle, pedestrian, aeronautical, rail and mass transit components. The system provides safe, efficient and sustainable transportation of people, goods, and services to and from places where people live, work, worship, shop, play, learn and seek medical care; and,

WHEREAS, this goal implements the Complete Streets system in conjunction with other policies, regulations and plans, such as the Thoroughfare Plan, Unified Development Ordinance, Parks Master Plan and Public Works Manual;

NOW, THEREFORE, BE IT RESOLVED BY THE COUNCIL OF THE CITY OF INDEPENDENCE, MISSOURI, AS FOLLOWS:

SECTION 1. That this policy shall be known as the "Complete Streets Policy".

<u>SECTION 2.</u> That the purpose of this policy is as follows: Complete Streets Policy sets forth guiding principles and practices to be considered in transportation projects, so as to encourage walking, bicycling and transit use, while promoting safe use and operation for all users.

<u>SECTION 3.</u> That the following definitions shall apply in the policy:

"Complete Street" means a transportation corridor for all users including pedestrians, bicyclists, transit riders, cars, trucks, motorcycles and buses. "Complete Streets" are designed and operated to safely facilitate movement of people of all ages and abilities from destination to destination along and across a continuous travel network.

Independence

"Complete Street Elements" means transportation improvements, facilities and amenities that accommodate and/or promote multiple modes of travel, including pedestrian, bicycle and transit in addition to cars, trucks, motorcycles and buses.

"Public Improvement Project" means new roads, trails, sidewalks and facilities or reconstruction thereof, as well as private improvement projects constructed and/or maintained in whole or part with City funds, owned or leased by the City, and/or intended to be dedicated to the City.

<u>SECTION 4.</u> That this Policy applies to the design and construction of Public Improvement Projects and including those in private improvement projects. The City shall consider public plans, standards, regulations and ordinances that further this Policy.

SECTION 5. That the guiding principles and practices of the "Complete Streets Policy" are as follows:

1. "Complete Streets" are designed to serve everyone – including pedestrians, bicyclists, transit riders and motorists – including persons of all ages and abilities.

2. The design and construction of all Public Improvement Projects should include Complete Street Elements identified in and required by:

- a. public plans adopted by the Planning Commission, such as the Comprehensive Plan, Thoroughfare Plan, and Capital Improvement Plan; and
- b. development related ordinances, such as the Unified Development Ordinance and the Public Works Manual.

3. Complete Street Elements should be considered within the balance of mode and context of the community, including, but not limited to, environmental sensitivity, cost, budget, demand, probable use, space and area requirements and limitations, and legal requirements and limitations.

4. The City intends to incorporate Complete Streets principles into all public strategic plans, standards and regulations, including the Unified Development Ordinance, the Public Works Manual, the City's Comprehensive Plan, the Traffic Code, and other relevant ordinances, practices and policies, upon subsequent updates. The Complete Streets principles, where applicable and appropriate, should be incorporated into other City plans, manuals, rules, practices, policies, training, procedures, regulations and programs as directed by the City Manager.

5. It is a goal of the City to foster partnerships with the State of Missouri, Jackson County, Cass County, school districts, citizens, businesses, Mid-America Regional Council (MARC), neighboring communities, any other pertinent agency or group, and neighborhoods in consideration of functional facilities and accommodations in furtherance of the City's Complete Streets Policy and the continuation of such facilities and accommodations beyond the City's borders or maintenance.

6. The City recognizes that Complete Streets may be achieved through elements incorporated into a single project or incrementally through a series of improvements or activities over time.

<u>SECTION 6.</u> That this resolution shall be in full force and effect from and after the date of its passage, unless subsequently amended or repealed.

PASSED THIS <u>6</u> DAY OF <u>JUNE</u>, 2011, BY THE CITY COUNCIL OF THE CITY OF INDEPENDENCE, MISSOURI.

Presiding Officer of the City Council of the City of Independence, Missouri

ATTEST: ickett Sharon City Clerk

APPROVED AS TO FORM AND LEGALITY:

Bishop Schward

City Counselor

REVIEWED BY:

Herma

City Manager

Introduced by Councilman Quibell

Resolution No. 83-2011

RESOLUTION

A RESOLUTION ESTABLISHING THE LIVABLE STREETS POLICY FOR THE CITY OF BLUE SPRINGS, MISSOURI.

WHEREAS, the City of Blue Springs, Missouri, (hereafter "City"), strives to be a sustainable and vibrant city with a dynamic spirit of cooperation among its diverse citizens, businesses, organizations, educational systems and governments; and,

WHEREAS, the City became a *Let's Move!* community through Resolution 22-2011 on March 7, 2011, which emphasizes the ability of communities to solve the challenge of childhood obesity locally by bringing citizens together to enact common sense, innovative solutions that empower families and communities to make healthy decisions; and,

WHEREAS, the City, in cooperation with StandUp Blue Springs and as part of a communitywide effort, organized four citizen summits (one each in May, June, and July 2011) to identify projects focused around healthy eating and active living; and,

WHEREAS, the development and adoption of a Livable Streets Policy was rated as a top priority for completion in 2011, reflecting two of the four *Let's Move!* pillars: Provide Access to Healthy and Affordable Food; and Promote Physical Activity; and,

WHEREAS, the development and adoption of a Livable Streets Policy reflects goals and objectives identified by the *Renew The Blue* plan's Planning and Re-Development Key Performance Area, as well as by the City's *Guiding Principles*—in particular the City's desire for a high level of "Livability"; and,

WHEREAS, the City recognizes that the built environment impacts and affects every committee, project, and program within the Blue Springs *Let's Move!* initiative; and,

WHEREAS, as a part of the annual Capital Improvements Program adoption process, the City allocated a portion of the annual funding of the street rehabilitation program to sidewalk improvements citywide; and,

WHEREAS, the City desires to promote public health by encouraging walking and bicycling as a part of active living; and,

WHEREAS, the usual and customary users of the City's roads, streets and bridges include pedestrians, bicyclists and transit passengers of all ages and abilities, as well as drivers and passengers of automobiles, motorcycles, buses and trucks; and,

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WHEREAS, the City envisions transportation as a planned, regionally integrated, multi-modal, accessible and well-maintained system that facilitates movement about the city and encourages growth and economic development. This system includes vehicular, bicycle, pedestrian, aeronautical, rail and mass transit components. The system provides safe, efficient and sustainable transportation of people, goods, and services to and from places where people live, work, worship, shop, play, learn and seek medical care; and,

WHEREAS, this goal implements the Livable Streets system in conjunction with other policies, regulations and plans, include but not limited to: Comprehensive Plan, Highway 7 Corridor Plan, Area Plan, Bike & Trail Master Plan, Unified Development Code, Renew The Blue, and Capital Improvements Program; and,

WHEREAS, the terms "Complete Streets" and "Comprehensive Street Design" are also used to identify the same concepts as Livable Streets.

NOW THEREFORE BE IT RESOLVED BY THE COUNCIL OF THE CITY OF BLUE SPRINGS AS FOLLOWS:

SECTION ONE. TITLE.

This policy shall be known as the "Livable Streets Policy."

SECTION TWO. PURPOSE.

The Livable Streets Policy sets forth guiding principles and practices to be considered in transportation projects, so as to encourage walking, bicycling and transit use while promoting safe use and operation for all users.

SECTION THREE. DEFINITIONS.

"Livable Street" means a transportation corridor for all users including pedestrians, bicyclists, transit riders, cars, trucks, motorcycles and buses. "Livable Streets" are designed and operated to safely facilitate movement of people of all ages and abilities from destination to destination along and across a continuous travel network.

"Livable Street Elements" means transportation improvements, facilities and amenities that accommodate and/or promote multiple modes of travel, including pedestrian, bicycle and transit in addition to cars, trucks, motorcycles and buses. These elements are defined and recognized by the Institute of Transportation Engineers and the American Planning Association.

"Public Improvement Project" means new roads, trails, sidewalks and facilities or reconstruction thereof, as well as private improvement projects constructed and/or maintained in whole or part with City funds, owned or leased by the City, and/or intended to be dedicated to the City.

SECTION FOUR. APPLICABILITY.

1. This Policy applies to the design, construction and maintenance (e.g. resurfacing and striping modification) of Public Improvement Projects.

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2. The City shall consider public plans, standards, regulations and ordinances that further this Policy. For example, the City shall consider an ordinance that requires safe access for pedestrians, bicyclists and other forms of travel, in addition to motorists, in any new development or redeveloped areas. This ordinance should establish design standards for future development that incorporate Livable Streets Elements.

SECTION FIVE. GUIDING PRINCIPLES.

Guiding principles and practices of the "Livable Streets Policy" are as follows:

- 1. "Livable Streets" are designed to serve everyone pedestrians, bicyclists, transit riders, and motorists including persons of all ages and abilities.
- 2. The design and construction of all Public Improvement Projects should include Livable Streets Elements identified in and required by:
 - a. Public plans adopted by the Planning Commission, all which may be independent or a part of the Comprehensive Plan; and
 - b. Development related ordinances, such as the Unified Development Code.
- 3. Livable Streets Elements should be considered within the balance of mode and context of the community, including, but not limited to, environmental sensitivity, cost, budget, demand, probable use, space and area requirements and limitations, and legal requirements and limitations.
- 4. The City intends to incorporate Livable Streets principles into all public strategic plans, standards and regulations, including the Unified Development Code, the Comprehensive Plan, and other relevant ordinances, practices and policies, upon subsequent updates. The Livable Streets principles, where applicable and appropriate, should be incorporated into other City plans, manuals, rules, practices, policies, training, procedures, regulations and programs as directed by the City Administrator.
- 5. It is the goal of the City to foster partnerships with the State of Missouri, Jackson County, local school districts, citizens, businesses, Mid-America Regional Council (MARC), neighboring communities, and neighborhoods in consideration of functional facilities and accommodations in furtherance of the City's Livable Streets Policy and the continuation of such facilities and accommodations beyond the City's borders or maintenance.
- 6. The City recognizes that Livable Streets may be achieved through elements incorporated into a single project or incrementally through a series of improvements or maintenance activities over time.
- 7. The City will consider all possible funding sources to plan and implement this policy and shall investigate grants that may be available to make Livable Streets Elements more economically feasible.

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SECTION SIX. LIVABLE STREETS SUMMARY.

- 1. A summary or description of the Livable Streets Elements of all Public Improvement Projects shall be included in:
 - > The Capital Improvements Program (CIP); and
 - > The development review report of any private development plan that requires City Council approval.
- 2. If a Livable Streets Element identified in and required by adopted public plans or development related ordinance is not incorporated in the project, such omission shall be documented in the Livable Streets Summary that demonstrates:
 - > that the accommodation is not necessary because non-motorized use is prohibited, such as interstate freeways; or
 - > that the cost of accommodation is excessively disproportionate to the need or probable future use; or
 - > a documented absence of current or future need.
 - a. The documentation shall be conducted by appropriate staff; or for private projects, the owner shall conduct the documentation.
 - b. The documentation shall be submitted to the City Administrator and/or the City Council, as appropriate, for consideration prior to approval of project design.

SECTION SEVEN.

This resolution shall be in full force and effect from the date of its passage, adoption, and approval by the Mayor.

PASSED by the City Council of the City of Blue Springs, Missouri, and approved by the Mayor of Blue Springs, this 19th day of September, 2011.

CITY OF BLUE SPRINGS

Crom Carson Ross, Mayor

ATTEST: Kathy Richardson, City Clerk

Livablestreets9-19-11